

Kadaltilla

Adelaide Park Lands Authority



BOARD MEETING AGENDA

Thursday, 27 August 2026 at 4.30 pm
Colonel Light Room, Adelaide Town Hall

Kadaltilla / Adelaide Park Lands Authority

Board Meeting Agenda, Thursday, 27 August 2026 at 4.30 pm
Colonel Light Room, Adelaide Town Hall

Membership	The Lord Mayor 4 other members appointed by the Council 5 members appointed by the Minister for Planning
Quorum	6
Presiding Member	The Right Honourable the Lord Mayor, Dr Jane Lomax-Smith
Deputy Presiding Member	Elinor Walker
Board Members	Tim Agius Daniel Bennett Kirsty Bevan Ashley Halliday Stephanie Johnston Warwick Keates Councillor Keiran Snape Sally Underdown
Proxy Board Members	Councillor Eleanor Freeman, for Councillor Keiran Snape Sarah Russo, for Stephanie Johnston Allan Sumner, for Tim Agius

Agenda

1. Welcome and Opening

1.1 Acknowledgement of Country

At the opening of the Board Meeting, the Board member presiding will state:

‘The City of Adelaide acknowledges the Kaurna People of the Adelaide Plains as the Traditional Custodians of the land on which we meet today.

We acknowledge and honour their spiritual and cultural stewardship of this Country and recognise their deep and enduring relationship with its lands, waters, the sky, and all living things.

We pay our respects to Kaurna Elders past and present and recognise the important role of emerging leaders in sustaining and strengthening culture.’

1.2 Apologies

Board Member –

Warwick Keates

1.3 Confirmation of Minutes

That the Minutes of the meeting of the Board of Kadaltilla / Adelaide Park Lands Authority held on 30 July 2026 be taken as read and be confirmed as an accurate record of proceedings.

2. Conflict of Interest

3. Presiding Member Report (verbal)

4. Deputations

Nil

5. Items for Board Discussion and Decision

5.1	Cor Infinitus Returned and Services League of Australia SA Branch - Memorial Proposal	9 - 17
5.2	Kadaltilla Advisory Committee Terms of Reference	18 - 33
5.3	Kadaltilla / Adelaide Park Lands Authority 2025/2026 Annual Report	34 - 78
5.4	Progress of the Tentative List Submission for Adelaide and its Rural Settlement Landscapes World Heritage Bid	79 - 83

6. Items for Noting

7. Other Business

8. Meeting Close

Kadaltilla

Adelaide Park Lands Authority



BOARD MEETING MINUTES

Thursday, 30 July 2026

Colonel Light Room, Adelaide Town Hall

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Kadaltilla / Adelaide Park Lands Authority

Board Meeting Minutes, Thursday, 30 July 2026, at 4.33 pm
Colonel Light Room, Adelaide Town Hall

Present:

Deputy Presiding Member	Elinor Walker
Board Members	Ashley Halliday
	Stephanie Johnston
	Warwick Keates
	Councillor Keiran Snape
	Sally Underdown

1 Welcome and Opening

1.1 Acknowledgement of Country

At the opening of the Board Meeting, the Deputy Presiding Member, Elinor Walker stated:

'The City of Adelaide acknowledges the Kaurna People of the Adelaide Plains as the Traditional Custodians of the land on which we meet today.

We acknowledge and honour their spiritual and cultural stewardship of this Country and recognise their deep and enduring relationship with its lands, waters, the sky, and all living things.

We pay our respects to Kaurna Elders past and present and recognise the important role of emerging leaders in sustaining and strengthening culture.'

1.2 Apologies

Presiding Member –

The Right Honourable the Lord Mayor, Dr Jane Lomax- Smith

Board Members –

Kirsty Bevan

Daniel Bennett

Absent

Board Member –

Tim Agius

1.3 Confirmation of Minutes

Moved by Councillor Keiran Snape,
Seconded by Sally Underdown -

That the Minutes of the meeting of the Board of Kadaltilla / Adelaide Park Lands Authority held on 24 June 2026 be taken as read and be confirmed as an accurate record of proceedings.

Carried

2 Conflict of Interest

Nil

3 Presiding Member Report (verbal)

The Deputy Presiding Member provided a verbal report on various matters:

- On 26 June 2026, the Lord Mayor wrote to The Hon Nick Champion MP regarding Kadaltilla's advice and recommendations from our June Board Meeting on the proposed occupation of the Adelaide Park Lands for the 2026 Adelaide Grand Final and Associated Motorsport Event.
 - A response from Nick Champion was received on 30 July 2026, this letter will be circulated within the Board's Portal.
- On Sunday, 26 July, in celebration of National Tree Day 2026, multiple community planting activities were carried out within the Adelaide Park Lands.
- 27 volunteers from SECRA Green Pakapakanthi successfully carried out planting activities in the Adelaide Park Lands including:
 - 10 advanced trees and a mix of new native shrub species in Victoria Park / Pakapakanthi (Park 16) to increase tree canopy cover and improve shrub layer biodiversity.
 - The volunteers also planted over 50 shrubs in Carriageway Park / Tuthangga (Park 17) on South Terrace (adjacent Vincent Street) to improve habitat for small birds.
- 25 volunteers from the Rotary Club of Adelaide Light successfully planted 500 new plants in the southern garden beds of Victoria Park / Pakapakanthi (Park 16) to increase groundcover species, biodiversity and infill bare areas.
- The City of Adelaide nursery and biodiversity teams provided on-ground support on the day and grew many of the plants used for the planting activities

4 Deputations

Nil

5 Items for Board Discussion and Decision

5.1 Kadaltilla - Establishment of Committees

Discussion ensued

It was then –

Moved by Councillor Keiran Snape,
Seconded by Ashley Halliday -

That the Kadaltilla / Adelaide Park Lands Authority:

1. Notes the content of this report and alignment between the Adelaide Park Lands Management Strategy – Towards 2036 and the Greater Adelaide Regional Plan.
2. Approves progression of the establishment of advisory committees to Kadaltilla, relating to;
 - 2.1 Population growth impacts on the Adelaide Park Lands, to include Inner Rim and Councils – on the basis of the growth of the City of Adelaide and its neighbouring Councils.
 - 2.2 Adelaide Park Lands Fund and Adelaide Park Lands Management Strategy Investment Committee.
 - 2.3 Return Areas Committee – to look at areas that could be returned to Adelaide Park Lands.
3. Authorises the Presiding Member of Kadaltilla to write to the Minister for Planning outlining Kadaltilla's current priorities and intention to establish advisory committees to Kadaltilla to advise on matters relating to:
 - 3.1. Population growth impacts on the Adelaide Park Lands, to include Inner Rim and Councils – on the basis of the growth of the City of Adelaide and its neighbouring Councils.
 - 3.2. Adelaide Park Lands Fund and Adelaide Park Lands Management Strategy Investment Committee.
 - 3.3. Return Areas Committee – to look at areas that could be returned to Adelaide Park Lands.

Carried

5.2 Golden Wattle Park / Mirnu Wirra (Park 21 West) Landscape Design

Discussion ensued

It was then –

Moved by Warwick Keates,
Seconded by Stephanie Johnston

THAT THE KADALTILLA / ADELAIDE PARK LANDS AUTHORITY ADVISES COUNCIL

That the Kadaltilla / Adelaide Park Lands Authority:

1. Endorses the landscape and access design for the community building at Golden Wattle Park / Mirnu Wirra (Park 21 West) as contained in Attachment A to Item 5.2 on the Agenda for the meeting of the Board of Kadaltilla / Adelaide Park Lands Authority held on 30 July 2026.

Carried

5.3 The Economic Value of the Adelaide Park Lands

Discussion ensued

It was then –

Moved by Ashley Halliday,
Seconded by Warwick Keates -

THAT THE KADALTILLA / ADELAIDE PARK LANDS AUTHORITY ADVISES COUNCIL:

That the Kadaltilla / Adelaide Park Lands Authority:

1. Receives the draft assessment of the Economic Value of the Adelaide Park Lands as contained in Attachment A of Item 5.3 on the Agenda for the meeting of the Board of Kadaltilla / Adelaide Park Lands Authority held on 30 July 2026.
2. Notes the Chief Executive Officer, or delegate, may amend the draft assessment of the Economic Value of the Adelaide Park Lands as contained in Attachment A of Item 5.3 on the Agenda for the meeting of the Board of Kadaltilla / Adelaide Park Lands Authority held on 30 July 2026 for the purposes of finalising the document.

Carried

6 Items for Noting

Nil

7 Other Business

Discussion ensued in relation to the following topics –

- Councillor Snape informed the Board that the number of signatures received for the 'Stop the Chop' Petition has reached in excess of 22,826 which is over the initial target of 10,000 and the extended target of 18,000. The deadline has now been extended to 14 August 2026, and the new target is 30,000.
- South Australian Motor Sport Board Briefing -

Discussion ensued

Moved by Warwick Keates,
Seconded by Ashley Halliday -

That the Kadaltilla / Adelaide Park Lands Authority:

1. Notes that the previous offer from the Chief Executive Officer from the South Australian Motor Sport Board to brief Kadaltilla in July 2026 did not occur.
2. Authorises the Presiding Member to write to the Chair of the South Australian Motor Sport Board and the Chief Executive Officer of the Motor Sport Board seeking a briefing at the earliest possible opportunity on the plans and designs for the Moto GP 2027 and their impacts on the Adelaide Park Lands.

The motion was then put and carried

Closure

The meeting closed at 5.33 pm

Elinor Walker

Deputy Presiding Member

Kadaltilla / Adelaide Park Lands Authority

Documents Attached:

Nil

Kadaltilla

Adelaide Park Lands Authority

Cor Infinitus Returned and Services League of Australia SA Branch - Memorial Proposal

**Thursday, 27 August 2026
Board Meeting**

Author: Sarah Gilmour,
Associate Director Park Lands,
Policy & Sustainability

Public

Purpose

The purpose of this report is to seek endorsement of a proposal from the Returned and Services League of Australia - SA Branch (RSL) to establish a memorial and support space within Red Gum Park / Karrawirra (Park 12) that provides an opportunity for conversations around mental health, wellbeing and suicide prevention.

The proposal includes the installation of a small seating area, minor landscape treatment and low-scale memorial integrated within the existing Adelaide Park Lands setting. The space is intended to provide a quiet, accessible outdoor space to support returned service personnel and their families.

The RSL has committed to fully fund and project manage the project, with the City of Adelaide providing in-kind design input, oversight, site coordination and necessary approvals.

Administration has reviewed the proposal against its Memorials Operating Guidelines and completed internal consultation with relevant City of Adelaide teams. Based on the assessment, it is recommended that the proposal is supported as the memorial:

- Provides a place of reflection and community gathering in the Adelaide Park Lands.
- Is highly valued by a particular community and generally supported by the broader community.
- Is proposed to be constructed of high-quality materials with low maintenance considerations and integrated within the landscape.
- Aligns with the Memorials Operating Guidelines, Adelaide Park Lands Management Strategy – Towards 2036, and the Adelaide Park Lands Community Land Management Plan.

Recommendation

THAT THE KADALTILLA / ADELAIDE PARK LANDS AUTHORITY ADVISES COUNCIL:

That the Kadaltilla / Adelaide Park Lands Authority:

1. Endorses the proposal from the Returned and Services League of Australia for the establishment of a Veteran's support and reflection space within Red Gum Park / Karrawirra (Park 12), as contained in Attachment A to Item 5.1 on the Agenda for the meeting of the Board of Kadaltilla / Adelaide Park Lands Authority held on 27 August 2026.
2. Notes the Returned and Services League of Australia has committed to fully fund and project manage the project, with the City of Adelaide providing in-kind design input, oversight, site coordination and necessary approvals.

Implications

Adelaide Park Lands Management Strategy – Towards 2036	Adelaide Park Lands Management Strategy - Towards 2036 Supports Strategy 1.1 by providing a small-scale, community-focused space that enables social connection and reflection within the Adelaide Park Lands.
2023-2028 Strategic Plan	Kadaltilla / Adelaide Park Lands Authority 2023-2028 Strategic Plan Cultural Value 1.3 Supports recognition and appropriate activation of the Adelaide Park Lands. Management and Protection 3.2 Supports external funding contributions to deliver Park Lands outcomes. Expert Advice 4.1 Consistent with Kadaltilla's advisory role on projects within the Adelaide Park Lands.
City of Adelaide Strategies	The proposal is consistent with the City of Adelaide's Community Wellbeing Strategy 2026-2030 under Goal 4: People are resilient: We will strengthen people's ability to respond to challenges, support each other during difficult times and build long-term resilience.
Policy	The proposal is consistent with the City of Adelaide's approach to the inclusion of commemorative elements within the Adelaide Park Lands assessed pursuant to the City of Adelaide's Memorials Operating Guidelines. The proposal is consistent with the Adelaide Park Lands Community Land Management Plan. Annexure 12 for Red Gum Park / Karrawirra (Park 12) includes in its purpose for which the land is held: <i>'Providing for informal recreation, trail, ornamental gardens and memorial gardens.'</i>
Consultation	Consultation has occurred with the RSL, and the City of Adelaide's internal Adelaide Park Lands Advisory Group. The proposed project site is within 100 metres of the River Torrens / Karrawirra Pari. The Kaurna Yerta Aboriginal Corporation (KYAC) will be invited to review design development.
Resource	The project will be supported within existing resources. The RSL has advised it will fund and deliver the project, with City of Adelaide providing in-kind support and approvals.
Risk / Legal / Legislative	The site is within the banks of the River Torrens / Karrawirra Pari and excavations will be limited in depth to reduce the likelihood of cultural heritage impacts.
Design	The proposal will be guided by the Principles of Good Design, ensuring the outcome is contextually appropriate, inclusive, durable and consistent with the heritage values of the Adelaide Park Lands.
Opportunities	The proposal provides an opportunity to support veterans, emergency service personnel and their families, while contributing to the social and community function of the Adelaide Park Lands.
City of Adelaide Budget Allocation	No funding is requested from the City of Adelaide. In-kind support will be provided for design input, site coordination and approvals.
Capital Infrastructure Projects	Project to be funded and delivered by RSL. Assets will be transferred to the City of Adelaide for ongoing management following completion and managed under the Urban Elements Asset Management Plan.
Life of Project, Service, Initiative or (Expectancy of) Asset	Project completion is anticipated in 2027. Asset life expectancy is consistent with Adelaide Park Lands memorial infrastructure (20+ years).

Ongoing Costs (eg maintenance cost)	The City of Adelaide will maintain the site in line with asset management practices. The design precedents do not contain any elements requiring specialist care.
Other Funding Sources	The project is to be funded by the RSL.

Discussion

Purpose

1. The purpose of this report is to seek endorsement of a proposal from the Returned and Services League of Australia - SA Branch (RSL) to establish a memorial and support space within Red Gum Park / Karrawirra (Park 12).

Context

2. Cor Infinitus LTD is a registered charity that delivers a national program facilitating the establishment of memorials dedicated to those that served Australia and have taken their own life.
3. The objectives of Cor Infinitus are to:
 - 3.1. Publicly acknowledge the loss suffered by families and loved ones of those who have taken their own life and provide them with a place of reflection, dignity and respect.
 - 3.2. Support the prevention of suicide.
 - 3.3. Support the de-stigmatisation of mental illness and suicide.
 - 3.4. Placement of memorials through Australia.
4. Memorials do not represent any individual person, era, or circumstance. They are anonymous and owned by all families bereaved by veteran suicide.

RSL Proposal

5. The RSL propose the creation and presence of a memorial in the Adelaide Park Lands to provide an opportunity for conversations around mental health, wellbeing and suicide prevention.
6. It has identified a need for an informal, non-clinical environment to support conversations and connection in near proximity to, but outside of, the formal service settings of their head office at the Torrens Parade Ground.
7. The proposal includes the installation of a small seating area, minor landscape treatment and low-scale memorial integrated within the existing Adelaide Park Lands setting. The space is intended to provide a quiet, accessible outdoor space to support returned service personnel and their families.
8. Concept and precedent images for the proposed memorial are provided in Attachment A.
9. The RSL has indicated it will fully fund and project manage the project, with the City of Adelaide providing in-kind design input, oversight, site coordination and necessary approvals.
10. Assets are proposed to be gifted to City of Adelaide on completion for ongoing management in line with the Urban Elements Asset Management Plan.

Assessment by Administration

11. The City of Adelaide's Memorials Operating Guidelines (the Operating Guidelines) support memorials in the Adelaide Park Lands on the following basis:
 - 11.1. They provide a place of reflection and community gathering in the Adelaide Park Lands.
 - 11.2. They are highly valued by a particular community and generally supported by the broader community.
 - 11.3. Contribute to a collection of memorials reflective of a diversity of community voices.
 - 11.4. Are constructed of high-quality materials, with low maintenance considerations and are planned to be designed to be integrated within the landscape.
12. Delegation for memorials to be located on Local Government Land exist for the Chief Executive Officer and Portfolio Directors under the Permits and Penalties By-law 2024 and the Local Government Land By-law 2024.
13. Administration has assessed the proposal against the intent of the Operating Guidelines and conducted a site selection and location review to identify a space that meets the following conditions:

- 13.1. Provides for informal discussions between veterans and support services.
- 13.2. Enables quiet reflection for families and the broader community.
- 13.3. Is in proximity (short walking distance) of the RSL Headquarters located at the Torrens Parade Ground.
- 14. Eight locations were reviewed including five locations adjacent the Torrens Parade Ground and three locations along the River Torrens / Karrawirra Pari (refer to **Attachment A**).
 - 14.1. Locations 1-3 are considered too close to the existing Royal Air Force, Vietnam War and Aboriginal and Torres Strait Islander Memorials.
 - 14.2. Location 4 has been identified for another proposed major memorial.
 - 14.3. Location 5 is not considered appropriate due to the existing Dardanelles memorial which terminates the Anzac Centenary Walk visual axis.
 - 14.4. Locations 6 and 7 are considered too close to areas of high pedestrian use and community activities.
- 15. Based on the assessment the preferred site is Location 8 in Red Gum Park / Karrawirra (Park 12), which provides for the following site conditions:
 - 15.1. Is accessible from existing paths and parking on Victoria Drive, Kintore Avenue and the Torrens Parade Ground.
 - 15.2. Provides a level of separation from higher activity areas.
 - 15.3. Sits within an established and well-maintained passive recreation setting on the riverbank.
 - 15.4. Provides a natural vantage point over the River Torrens / Karrawirra Pari for quiet contemplation.
 - 15.5. An existing pole top light at the top of the adjacent stairs provides general illumination of the area and no additional lighting is proposed.
- 16. The proposal is not considered a traditional memorial, but a support-focused space with a commemorative element.
- 17. Administration advises that should the memorial proceed, design development will require that the design is:
 - 17.1. Modest in scale.
 - 17.2. Integrated within the existing landscape.
 - 17.3. Consistent with adjacent Adelaide Park Lands character and heritage values.
 - 17.4. Consistent with Cor Infinitus memorials throughout Australia (refer precedent images in Attachment A).
 - 17.5. Include accessible seating and a memorial.
 - 17.6. Constructed in a manner to protect cultural heritage values.

Next steps

- 18. The following next steps are planned:
 - 18.1. Kadaltilla's advice will be provided to the Council on 8 September 2026.
 - 18.2. Pending Council decision, the Chief Executive Officer of the City of Adelaide has delegation to approve arrangements for the memorial.
 - 18.3. The outcomes of the process will be communicated to the RSL.
 - 18.4. If the project is supported there will be further design development with the RSL and KYAC.
 - 18.5. The RSL is seeking installation of the memorial in 2026/27.

Attachments

Attachment A – Cor Infinitus Memorial Proposal

- END OF REPORT -



Cor Infinitus

I N F I N I T E C O U R A G E

Memorial Proposal

July 2026



RSL
South Australia
Northern Territory
Broken Hill

Background

Cor Infinitus was established to provide dignity and respect to the families of those that have served Australia, either through the profession of arms or emergency services, and have died by suicide.

Cor Infinitus provides public acknowledgment for the loss suffered by families and loved ones and provides them with a tangible place of reflection, comfort, and remembrance. Cor Infinitus is also dedicated to breaking down the stigma associated with mental illness challenges and suicide.

The work that Cor Infinitus carries out is unique and according to a recent study by the Medical and Emergency Services Health Australia into suicide postvention, identified Cor Infinitus as the only organisation in Australia providing this type of support for to families bereaved by suicide.

www.corinfinitus.org

The Symbols



The symbols are watercolour to represent the compassion and care required for the families in such a tragic event. The infinity loop is gold to represent that the individual was and still is valued by all those around them. However, the symbol is torn and frayed to represent the internal turmoil that could not be overcome.

The emergency services symbol has a sprig of Golden Wattle woven through its centre symbolizing that the community is still with them.

A symbol of unity, Australia’s national floral emblem displays the national colours of green and gold when in flower. It is ideally suited to withstand Australia’s droughts, winds and bushfires.

The resilience of wattle is said to represent the spirit of the Australian people.

The veterans’ symbol has a sprig of Rosemary woven through the centre symbolising that the military is still with them.

Messages of Hope

*Your parent
If you were here today, there would be one less date that brought me to tears.*

*Your partner
I still wish you were here, every single day. Holding you in the light.*

*Your child
I miss you every day. I still need you.*

*Your mate
A ‘mate’ is a bond thicker than blood and there’s no shame in getting help or telling me that you’re hurting.*

*A survivor
That desire to end your life is a moment in time. Life is too precious, it really does get better.*

Project Brief

The RSL are proposing to install a *Cor Infinitus* memorial within close proximity of the Torrens Parade Ground to create a space to enable conversations with veterans about mental illness and suicide.

- The memorial will consist of:
1. A memorial and plaque with a consistent national message.
 2. A bench seat to facilitate conversation overlooking the memorial.

The memorials do not represent any individual person, era, or circumstance. They are anonymous and owned by all families bereaved by veteran suicide.

The creation and presence of a memorial will promote conversation around mental health, wellbeing and suicide prevention through messaging of hope and help as real words from real families bereaved by suicide to promote help-seeking.

Funding

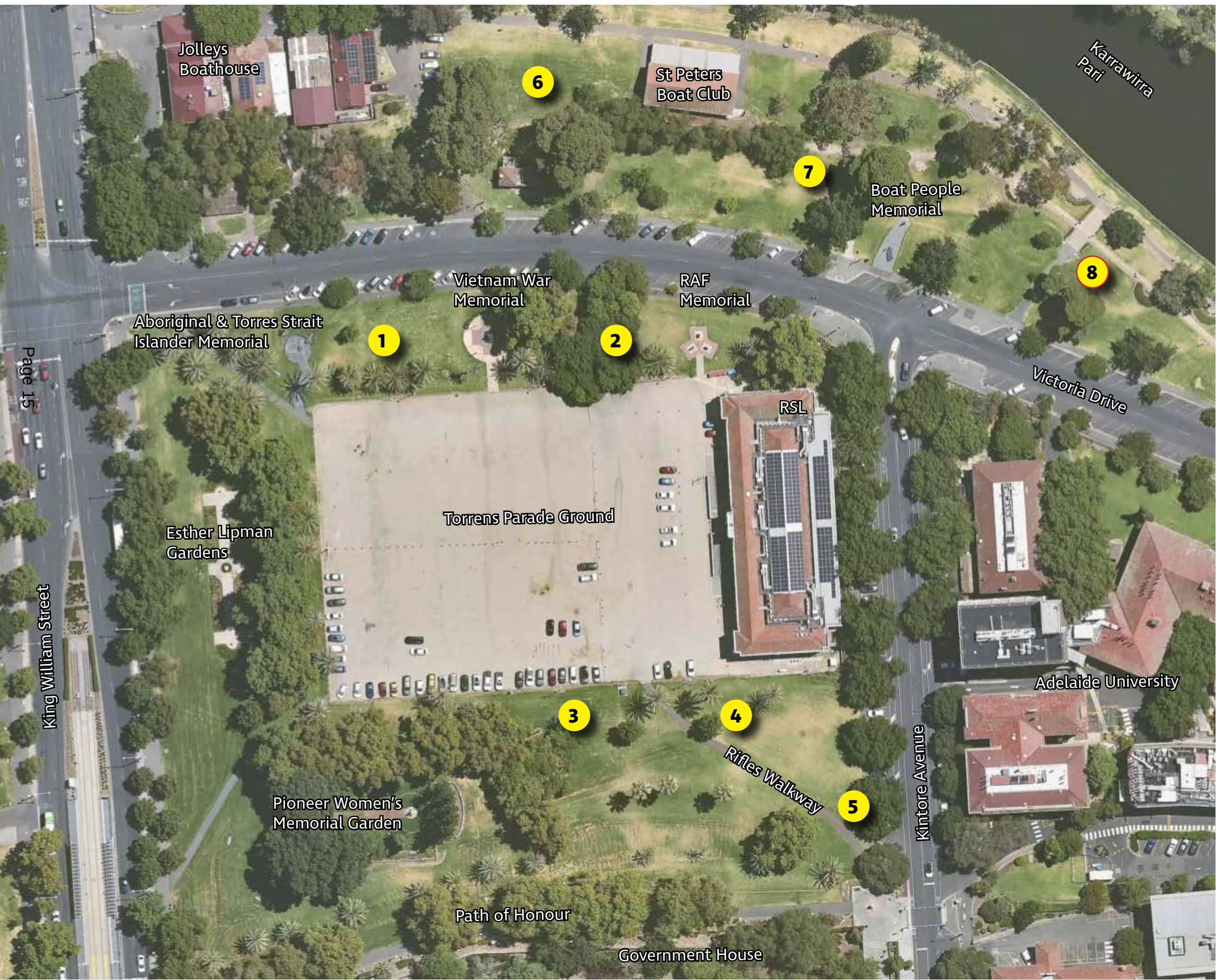
The memorial will be wholly funded by the RSL. Community contributions are welcome and tax deductible donations can be made via the website at www.corinfinitus.org

Timeframe

Pending approval of the location and fabrication of the memorial, installation is intended to be in 2026-27.

Cor Infinitus Memorial Proposal

Location Review



LOCATIONS

- 1. Parade Ground North West
- 2. Parade Ground North East
- 3. Parade Ground South West
- 4. Parade Ground South East
- 5. Kintore Avenue
- 6. Jolleys Lawn
- 7. River Lawn
- 8. River Stairs

LOCATION REVIEW NOTES

1,2,3,4 Parade Ground Sites
It is not considered appropriate for any new memorials on the northern or southern side of the Parade Ground due to the extent of existing memorials and the future Korean War Memorial.

5. Kintore Avenue
A space adjacent Kintore Avenue is not appropriate due to the existing termination of the Anzac Centenary Walk axis by the Dardanelles memorial.

6. Jolleys Lawn
Busy space with high levels of adjacent community activity.

7. River Lawn
Elevated lawn space with views of the river although close to the existing Boat People memorial.

8 River Stairs
Proposed location with existing pedestrian access, space for a memorial and seat and views of the river corridor.

Cor Infinitus Memorial Proposal

Precedent Review



Ashgrove



Copper Coast



Currumbin



Darwin



Doyalson



Kuranda



Pine Rivers



Townsville

Cor Infinitus memorials have been installed throughout Australia and have received clinical oversight from Open Arms, Mates4Mates and the North Queensland Primary Health Network to ensure they are as psychologically safe as possible.

Cor Infinitus Memorial Proposal
Proposed Location - Riverbank, Victoria Drive



Kadaltilla

Adelaide Park Lands Authority

Kadaltilla Advisory Committee Terms of Reference

Thursday, 27 August 2026

Board Meeting

Author: Sarah Gilmour,
Associate Director Park Lands,
Policy & Sustainability

Public

Purpose

At its 24 June 2026 meeting, Kadaltilla / Adelaide Park Lands Authority (Kadaltilla) requested ([Link 1](#)) Administration prepare a report on establishing three advisory committees to strengthen governance and advice on key issues affecting the Adelaide Park Lands:

- Population Growth Impacts (including the Inner Rim and neighbouring councils);
- An Adelaide Park Lands Fund and Management Strategy Investment Committee; and
- A Return Areas Committee to progress the 19 return areas identified through the Adelaide Park Lands Management Strategy (APLMS).

A subsequent report to the 30 July 2026 ([Link 2](#)) meeting outlined the governance framework and options for establishing these committees, and Kadaltilla requested that draft Terms of Reference, meeting dates and membership be brought back for endorsement.

This report responds to that request. Kadaltilla has a direct statutory power under section 11 of the *Adelaide Park Lands Act 2005* (SA) to establish advisory committees without requiring approval from the City of Adelaide or the Minister for Planning.

This report recommends the Population Growth Impacts Advisory Committee be established in the first instance, to assess the resourcing needs of an additional Committee and its effectiveness, before progressing with the Funding and Investment and Return Areas Committees.

Draft Terms of Reference for the Population Growth Impacts Advisory Committee is provided as Attachment A to this report.

Recommendation

That the Kadaltilla / Adelaide Park Lands Authority:

1. Approves the draft Terms of References for the Advisory Committee on Population Growth Impacts on the Adelaide Park Lands as contained in **Attachment A** to Item 5.2 on the Agenda for the meeting of the Board of Kadaltilla / Adelaide Park Lands Authority held on 27 August 2026.
2. Approves the progress of the Population Growth Impacts Advisory Committee as the first Advisory Committee to be trialled to assess the resourcing requirements and effectiveness of the Committee structure.
3. Authorises the Administration to:
 - 3.1. Write to nominated member organisations outlining the purpose of the Committee and seeking nominations for membership.
 - 3.2. Convene the inaugural meeting of the Population Growth Impacts Advisory Committee.

- 3.3. Report back on the resourcing and effectiveness of the Population Growth Impacts Advisory Committee before progressing with the Funding and Investment Advisory Committee and the Return Areas Advisory Committee.
 4. Notes that a consolidated update on the establishment and initial activity of the Population Growth Impacts Advisory Committee will be brought to Kadaltilla within twelve months.
 5. Notes that the Presiding Member will write to the Minister for Planning outlining Kadaltilla's intention to establish the advisory committees.
 6. Authorises the Presiding Member, or delegate, to amend the draft Terms of Reference as contained in **Attachment A** to Item 5.2 on the Agenda for Kadaltilla / Adelaide Park Lands Authority meeting held on 27 August 2026, for the purposes of finalising the document.
-

Implications

Adelaide Park Lands Management Strategy – Towards 2036	Adelaide Park Lands Management Strategy - Towards 2036 Adelaide Park Lands Management Strategy - Towards 2036 The Adelaide Park Lands Management Strategy – Towards 2036 (APLMS) identifies an opportunity for the City of Adelaide and the State Government to investigate future funding opportunities, the need for the Adelaide Park Lands to respond to increased residential development in adjoining local government areas, investigating return areas to Park Lands purposes and implementing the investment framework. The APLMS sets a long-term vision to protect and enhance the National Heritage-listed Adelaide Park Lands.
2023-2028 Strategic Plan	Kadaltilla / Adelaide Park Lands Authority 2023-2028 Strategic Plan Strategic Plan Alignment – Expert Advice Function as the peak advisory body for policy, development, heritage, and management of the Park Lands based on sound data and evidence
City of Adelaide Strategies	The City of Adelaide Strategic Plan 2024–2028 identifies the Adelaide Park Lands as one of the city's most important environmental, recreational and cultural assets. The City Plan – Adelaide 2036 (City Plan) outlines that the Adelaide Park Lands are fundamental to accommodating city growth while maintaining Adelaide's liveability, heritage and environmental quality. The City Plan seeks to ensure that as Adelaide grows towards a population of 50,000 residents, the Adelaide Park Lands continue to function as the city's defining green belt and principal open space network. The City of Adelaide's Integrated Climate Strategy 2030 identifies the Adelaide Park Lands as a critical asset for building climate resilience, enhancing biodiversity and supporting sustainable urban cooling.
Policy	Not as a result of this report
Consultation	Governance of Kadaltilla will involve engagement with the State Government, the City of Adelaide, councils adjoining the Adelaide Park Lands, and Kaurna Yerta Aboriginal Corporation (KYAC).
Resource	The resourcing of the advisory committees is proposed to be managed through existing City of Adelaide resources with support from the Government of South Australia through the Office for Design and Architecture (SA). This report recommends trialling one Advisory Committee to assess the resourcing requirements and effectiveness of the Committee structure
Risk / Legal / Legislative	The <i>Adelaide Park Lands Act 2005</i> (SA) is the primary legislation governing the Adelaide Park Lands. It establishes the legislative framework for their protection, management and enhancement, and sets out the governance structure, functions and responsibilities of Kadaltilla. The introduction of legislation that takes precedence over the <i>Adelaide Park Lands Act 2005</i> (SA) is considered a present and potential future risk if governance reform is not considered.
Design	Not as a result of this report
Opportunities	Opportunities for Kadaltilla to progress discussions relating to future governance and funding arrangements for the Adelaide Park Lands with the City of Adelaide, adjoining councils and the State Government. Advisory Committees present an opportunity for Kadaltilla to receive advice on a number of matters outlined in the APLMS and the Greater Adelaide Regional Plan.

City of Adelaide Budget Allocation	Not as a result of this report
Capital Infrastructure Projects	Not as a result of this report
Life of Project, Service, Initiative or (Expectancy of) Asset	The Advisory Committee will be trialled through the Population Growth Impacts Advisory Committee for the next twelve months, to assess its effectiveness and any potential funding requirements to be considered through future annual business plan and budget processes. These Committees may be time bound to deal with particular issues that Kadaltilla seeks to address and will be reviewed annually as part of Kadaltilla's strategic review processes.
Ongoing Costs (eg maintenance cost)	Not as a result of this report
Other Funding Sources	Not as a result of this report

Discussion

Purpose

1. The purpose of this report is to outline the specific Terms of Reference, meeting dates and membership for each of the three advisory committees.

Background

2. At Kadaltilla's 24 June 2026 meeting the Presiding Member requested ([Link 1](#)) Administration prepare a report on the establishment of advisory committees that would provide advice to Kadaltilla on the following:
 - 2.1. Population growth impacts on the Adelaide Park Lands, to include Inner Rim and Councils – on the basis of the growth of the City of Adelaide and its neighbouring Councils
 - 2.2. Adelaide Park Lands Fund and Adelaide Park Lands Management Strategy Investment Committee
 - 2.3. Return Areas Committee – to look at areas that could be returned to Adelaide Park Lands
 - 2.4. Membership and meeting frequency.
3. At its 30 July 2026, meeting Kadaltilla received a report ([Link 2](#)) providing an overview of the current governance framework for Kadaltilla / Adelaide Park Lands Authority (Kadaltilla) as well as opportunities to investigate and introduce Advisory Committees to Kadaltilla on key issues impacting the Adelaide Park Lands as requested by the Presiding Member.
4. A further report setting out Terms of Reference, meeting dates and membership was requested to be brought back to the next meeting for endorsement. This report fulfils that request.
5. Section 11 of the *Adelaide Park Lands Act 2005* (SA)(APL Act) expressly provides that "*The board of management of the Authority may establish such committees as the board of management thinks fit to advise or assist the board of management.*"
6. The APL Act further provides that:
 - 6.1. A committee may consist of members of the Authority or any other persons; and
 - 6.2. The Authority may determine the procedures to be followed by a committee.
7. This is a direct statutory power granted to Kadaltilla's Board of Management. The power is broad, discretionary and exercisable by the Board itself.
8. Cause 3.4 (Committees and Delegation by the Authority) of the Kadaltilla Charter (the Charter) states that:
 - 3.4.1 *The Board may establish one or more committees pursuant to section 11 of the Park Lands Act and this clause 3.4, and for each such committee:*
 - a) *each member of a committee holds their office at the pleasure of the Board;*

- b) the Presiding Member is, ex-officio, a member of each committee;*
- c) and the procedures to be observed in relation to the conduct of business at a meeting of a committee will be as determined by the Board or as determined by the committee where the Board has not made such a determination.*

3.4.2 *The Board may by resolution delegate any of its powers under this Charter to a committee established by the Board or to an employee of the Council, including an employee of the Council seconded to the Authority, but may not delegate:*

- a) the power to approve expenditure of money on the services or operations of the Authority not set out or included in the Budget or, where required by this Charter, as expressly approved in writing by the Council;*
- b) the power to approve the reimbursement of expenses to members of the Board for which the Authority has not adopted a formal policy or made specific financial provision*
- c) the power to adopt financial estimates and reports;*
- d) and the power to make any application or recommendation to the Council or the Minister.*

3.4.3 *A delegation by the Authority:*

- a) must be subject to conditions and limitations determined by the Authority and as otherwise specified under the Park Lands Act or the LG Act;*
- b) is revocable at will and does not prevent the Authority from acting in a matter.*

9. Neither section 11 of the APL Act nor section 42 of the *Local Government Act 1999* (SA) Act requires the City of Adelaide or the State Government to approve the establishment of a committee by Kadaltilla. The legislation provides the authority directly to the Board of Management and does not make the exercise of that power contingent on a Council resolution, Charter amendment or amendment to the APL Act. Nor does it require approval by the Minister.
10. Whilst approval of the Advisory Committee is not required from the City of Adelaide or the Minister for Planning, Kadaltilla can seek membership from key Council and State Government representatives along with external appointments.
11. The establishment of these Advisory Committees will support Kadaltilla to progress key outcomes of the Adelaide Park Lands Management Strategy – Towards 2036 (APLMS).

Draft Terms of Reference

12. Terms of Reference have been drafted for the Population Growth Impacts Advisory Committee (**Attachment A**).
13. The Terms of Reference include the following;
 - 13.1. Introduction
 - 13.2. Name
 - 13.3. Purpose
 - 13.4. Background
 - 13.5. Objectives
 - 13.6. Role of the Advisory Committee
 - 13.7. Operating Procedures
 - 13.8. Commencement.
14. The draft Terms of Reference establish the regularity of meetings of the the Advisory Committee. The regularity of meeting should however be discussed by the Advisory Committee at its inaugural meeting to ascertain the need and frequency of meetings, noting that a meeting cadence of two, or up to three meetings per year is proposed.
15. Given the APLMS (Link 3) and the Greater Adelaide Regional Plan (GARP) (Link 4) both outline current pressures on urban infill and the need for the Adelaide Park Lands to provide valuable green space to increasing populations, it is recommended that the Advisory Committee on the Population Growth Impacts on the Adelaide Park Lands, include Inner Rim and Councils and be established as a priority.

16. It is proposed that the establishment of the remaining committees be progressed following the establishment of the Advisory Committee on Population Growth Impacts to assess resourcing needs for the Committees and the effectiveness of the model that is proposed to be established.

Adelaide Park Lands Population Growth Impacts Advisory Committee

Purpose

17. To provide advice to Kadaltilla on the impacts of population growth and urban renewal on and around the boundaries of the Adelaide Park Lands, including on the Inner Rim, and to identify opportunities for the Adelaide Park Lands to respond to increasing demand for public open space arising from growth in the City of Adelaide and neighbouring councils.

Objectives

18. Monitor and assess population growth and urban renewal trends affecting demand for open space on and around the Adelaide Park Lands.
19. Identify Adelaide Park Lands Management Strategy (APLMS) strategic projects that could be delivered in partnership with adjoining councils and State Government agencies.
20. Advise Kadaltilla on opportunities for coordinated, cross-boundary planning for open space provision.
21. Support integrated, collaborative decision-making between the City of Adelaide, adjoining councils and the State Government consistent with the APLMS and the GARP.

Membership

22. Proposed membership comprises the Kadaltilla Presiding Member (ex officio) and up to two nominated Board Members, together with Mayor or Chief Executive Officer level representation from the following organisations:

Organisation / Role	Representation
Kadaltilla	Presiding Member (ex-officio) and up to two nominated Board Members
City of Adelaide	Mayor / Chief Executive Officer representative
City of Burnside	Mayor / Chief Executive Officer representative
City of Norwood Payneham & St Peters	Mayor / Chief Executive Officer representative
Town of Walkerville	Mayor / Chief Executive Officer representative
City of Prospect	Mayor / Chief Executive Officer representative
City of Charles Sturt	Mayor / Chief Executive Officer representative
City of West Torrens	Mayor / Chief Executive Officer representative
City of Unley	Mayor / Chief Executive Officer representative
Department for Housing and Urban Development	Senior officer representative
Renewal SA	Senior officer representative
Office for Design and Architecture	Senior officer representative

Chair

23. Determined by the Advisory Committee members for a term of one year.

Meeting frequency

24. Three times per year, aligned to Kadaltilla's ordinary Board meeting cycle, including a site-specific meeting convened as required.

Proposed meeting dates

25. Inaugural meeting: No later than the third quarter of the 2026/27 financial year (subject to confirmation and availability of nominated members)
26. First meeting no later than January 2027 (subject to confirmation and availability of nominated members)
27. May 2027 and September 2027.

Reporting

28. The Committee will provide a summary report to Kadaltilla following each of its meetings, with recommendations for Board consideration where relevant.

Duration

29. Ongoing, subject to annual review by Kadaltilla as part of its governance workshop.

Adelaide Park Lands Funding and Investment Advisory Committee

Purpose

30. To provide advice to Kadaltilla on funding and investment arrangements for the Adelaide Park Lands, including the Adelaide Park Lands Fund, the Funding Deed with the State Government, and future strategic funding mechanisms identified in the APLMS.

Objectives

31. Lead a review of the Adelaide Park Lands Funding Deed (2006), including its allocation methodology, given the review required under section 21 of the Deed is significantly overdue.
32. Provide advice on the management and future use of the statutory Adelaide Park Lands Fund established under Part 5 of the APL Act.
33. Investigate future strategic funding mechanisms, including the proposed Adelaide Park Lands Open Space Offset Scheme or Adelaide Park Lands Overlay.
34. Identify funding partnership opportunities with the State Government, adjoining councils and other stakeholders to support delivery of the APLMS.

Membership

Organisation / Role	Representation
Kadaltilla	Presiding Member (ex-officio) and up to two nominated Board Members
City of Adelaide	Senior officer representative
Local Government Association of SA	Representative
Industry and finance sector	One or more representatives, by invitation
Department of Treasury	Senior officer representative
Department for Housing and Urban Development	Senior officer representative
Office for Design and Architecture	Senior officer representative
Department for Environment and Water	Senior officer representative
Green Adelaide	Senior officer representative
Office for Recreation, Sport and Racing	Senior officer representative

Chair

35. Determined by the Advisory Committee members for a term of one year

Meeting frequency

36. Bi-monthly in its establishment phase (first twelve months), transitioning to quarterly once the Funding Deed review and Fund investment framework are in place.

Proposed meeting dates

37. Inaugural meeting: To be determined following establishment of the Advisory Committee on Population Growth Impacts on the Adelaide Park Lands (subject to confirmation and availability of nominated members)

Reporting

38. The Committee will provide a summary report to Kadaltilla following each of its meetings, with preliminary recommendations on future funding arrangements to be brought to Kadaltilla within its first twelve months of establishment.

Duration

39. Ongoing, subject to annual review by Kadaltilla.

Adelaide Park Lands Return Areas Advisory Committee

Purpose

40. To investigate and provide strategic advice to Kadaltilla on the progression of the 19 return areas identified through the APLMS, consistent with section 18(3)(iv) of the APL Act and the APLMS implementation framework.

Objectives

41. Identify and prioritise land and infrastructure identified in the APLMS as potential future return opportunities.
42. Investigate planning, legislative, tenure and operational constraints affecting each identified return area.
43. Assess feasibility, staging and prioritisation of return opportunities.
44. Recommend pathways to Kadaltilla to achieve long-term return outcomes, including engagement with relevant landowning State Government Agencies.

Membership

45. The Presiding Member is, ex-officio, a member of each Committee.
46. Core membership, with agency representatives invited on a site-specific basis according to land ownership:

Organisation / Role	Representation
Kadaltilla	Presiding Member (ex officio) and nominated Board Member(s)
Industry and/or community representatives	One or more representatives
City of Adelaide	One or more senior officer representatives
Relevant State Government agencies	By invitation, as required, based on ownership or management of the specific parcel under consideration

Chair

47. Determined by the Advisory Committee members for a term of one year.

Meeting frequency

48. Quarterly, with additional site-specific meetings convened as required.

Proposed meeting dates

49. Inaugural meeting: 2027/28, quarterly thereafter.

Reporting

50. The Committee will provide a summary report to Kadaltilla following each quarter, including a prioritised return areas register to be presented to the Board within twelve months of establishment.

Duration

51. Time-bound to the investigation and prioritisation of the 19 identified return areas, with continuation beyond this scope subject to further Kadaltilla resolution.

General Governance Provisions

52. The following provisions are proposed to apply across all three Advisory Committees:
- 52.1. Committees are advisory only and have no delegated decision-making authority; all recommendations are to be considered by the Kadaltilla Board.
- 52.2. Membership beyond the Presiding Member and nominated Board Member(s) will be confirmed by invitation, coordinated by Administration.
- 52.3. Kadaltilla is currently supported by City of Adelaide Administration, which provides administrative functions on Kadaltilla's behalf.

- 52.3.1. This existing resourcing was not established to support the additional workload of three advisory committees and will need to be reviewed to ensure Kadaltilla and Administration can adequately support the Committees to meet the objectives set out in their respective Terms of Reference.
- 52.4. Each Committee may determine its own procedures, consistent with section 11 of the APL Act, and may co-opt additional expertise as required.
- 52.5. Terms of Reference for each Committee will be reviewed by Kadaltilla annually, alongside the Kadaltilla Governance Workshop.

Resourcing Implications

53. The establishment of three Advisory Committees to Kadaltilla will require additional resourcing for the Advisory Committees to meet their objectives outlined in the Terms of References.
54. The preparation of agenda materials will be provided by the City of Adelaide and / or State Government Agencies where required.
55. Governance and meeting requirements will be provided through existing resources in the City of Adelaide Governance team.
56. Existing Kadaltilla budget will need to be reviewed to ensure that there is sufficient budget allocation for the Advisory Committees to operate. This will include ensuring there is budget available if consultancy services or legal advice are required by the Advisory Committee to undertake its work.
57. Attendance at Advisory Committee meetings is considered an extension of members' existing employment or appointed roles. Accordingly, no sitting fees, allowances, or other remuneration will be provided for participation.

Next Steps

58. A letter from the Presiding Member will be sent to the Minister for Planning outlining Kadaltilla's intention to establish three Advisory Committees.
59. Subject to Kadaltilla's endorsement, Administration will write to nominated member organisations outlining the purpose of the Population Growth Impacts Advisory Committee and seeking nominations for the relevant Committee.
60. A consolidated update on the establishment and initial activity of all the Population Growth Impacts Advisory Committee will be brought to Kadaltilla within twelve months.

Data and Supporting Information

Link 1 – [Kadaltilla Minutes – 24 June 2026](#)

Link 2 – [Kadaltilla Report - Kadaltilla / Adelaide Park Lands Authority Establishment of Committees \(30 July 2026\)](#)

Link 3 - [Adelaide Park Lands Management Strategy – Towards 2036 \(APLMS\)](#)

Link 4 - [Greater Adelaide Regional Plan \(GARP\)](#)

Attachments

Attachment A - Population growth impacts on the Adelaide Park Lands, to include Inner Rim and Councils Committee Terms of Reference.

- END OF REPORT -

Kadaltilla

Adelaide Park Lands Authority

Population Growth Impacts Advisory Committee Terms of Reference

August 2026

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Kadaltilla / Adelaide Park Lands Authority Population Growth Impacts Advisory Committee Terms of Reference

1. Introduction

The Kadaltilla/ Adelaide Park Lands Authority (Kadaltilla) has been established as a subsidiary of the City of Adelaide under Section 5 of the *Adelaide Park Lands Act 2005* (SA). Kadaltilla acts in accordance with its Charter and as set out in the *Adelaide Park Lands Act 2005* (SA).

The inaugural meeting of the Authority was held on 7 February 2007 and its first full financial year of operation was 2007–2008.

The Adelaide Park Lands Population Growth Impacts Advisory Committee ("the Advisory Committee") is established by Kadaltilla in accordance with section 11 of the *Adelaide Park Lands Act 2005* (SA) to provide strategic advice regarding the impacts of metropolitan population growth on the Adelaide Park Lands and to strengthen collaboration between the City of Adelaide, adjoining councils and relevant State Government agencies on enhancement and protection of the Adelaide Park Lands.

It has no delegated authority to make decisions on behalf of Kadaltilla or any participating organisation.

Advice and recommendations will be provided to Kadaltilla for consideration in accordance with the provisions of the *Adelaide Park Lands Act 2005* (SA) and the Kadaltilla Charter.

These Terms of Reference set out the name, purpose, membership and operating procedures of the Population Growth Impacts Advisory Committee.

2. Name

The name is the Kadaltilla / Adelaide Park Lands Authority Population Growth Impacts Advisory Committee (the Advisory Committee).

3. Purpose

The Advisory Committee will consider opportunities for coordinated planning, investment and partnership projects that enhance the capacity of the Adelaide Park Lands to meet increasing demand for green space, recreation, biodiversity, movement and community use arising from significant urban renewal and residential growth occurring around the Adelaide Park Lands.

4. Background

The Adelaide Park Lands Management Strategy (APLMS) – Towards 2036 and the Greater Adelaide Regional Plan (GARP) identify substantial population growth within the City of Adelaide and across the metropolitan growth precincts immediately surrounding the Adelaide Park Lands.

As these precincts develop, the Adelaide Park Lands will increasingly function as the principal public open space for new residents, workers and visitors.

Recognising the ongoing growth anticipated over coming decades, the Advisory Committee is an on-going advisory mechanism to facilitate strategic collaboration between Local Government and State Government agencies.

5. Objectives

In undertaking its role, the Advisory Committee will have regard to the framework governing the management of the Adelaide Park Lands and in particular section 4 of the *Adelaide Park Lands Act 2005* (SA) which sets out the following statutory principles:

A person or body—

- a) involved in the administration of this Act; or*
- b) performing a function under this Act; or*
- c) responsible for the care, control or management of any part of the Adelaide Park Lands,*

must have regard to, and seek to apply, the following principles:

- a) the land comprising the Adelaide Park Lands should, as far as is reasonably appropriate, correspond to the general intentions of Colonel William Light in establishing the first Plan of Adelaide in 1837*
- b) the Adelaide Park Lands should be held for the public benefit of the people of South Australia, and should be generally available to them for their use and enjoyment (recognising that certain uses of the Park Lands may restrict or prevent access to particular parts of the Park Lands)*
- c) the Adelaide Park Lands reflect and support a diverse range of environmental, cultural, recreational and social values and activities that should be protected and enhanced*
- d) the Adelaide Park Lands provide a defining feature to the City of Adelaide and contribute to the economic and social well-being of the City in a manner that should be recognised and enhanced*
- e) the contribution that the Adelaide Park Lands make to the natural heritage of the Adelaide Plains should be recognised, and consideration given to the extent to which initiatives involving the Park Lands can improve the biodiversity and sustainability of the Adelaide Plains*
- f) the State Government, State agencies and authorities, and the Adelaide City Council, should actively seek to co-operate and collaborate with each other in order to protect and enhance the Adelaide Park Lands*
- g) the interests of the South Australian community in ensuring the preservation of the Adelaide Park Lands are to be recognised, and activities that may affect the Park Lands should be consistent with maintaining or enhancing the environmental, cultural, recreational and social heritage status of the Park Lands for the benefit of the State.*

The Advisory Committee will:

- Recognise the Adelaide Park Lands as a network of metropolitan open space that is of state, national and international significance and an asset for all South Australians;
- Encourage partnership approaches to investment and project delivery.
- Promote evidence-based decision making.
- Respect the statutory roles and responsibilities of participating organisations.

6. Role of the Advisory Committee

The Advisory Committee may provide advice to Kadaltilla on:

- Emerging population growth trends affecting the Adelaide Park Lands;
- Opportunities to jointly deliver strategic projects identified within the Adelaide Park Lands Management Strategy – Towards 2036;
- Coordination between adjoining councils and State Government agencies regarding Adelaide Park Lands planning
- Integrated planning between urban renewal areas and the Adelaide Park Lands;
- Future recreation, biodiversity, transport and open space requirements arising from urban growth.

The Committee is advisory only and does not exercise any delegated decision-making powers.

7. Membership

The Advisory Committee will comprise representatives, appointed by participating organisations, with relative knowledge and experience.

Membership will include:

Kadaltilla

- Presiding Member (ex-officio)
- Up to two Kadaltilla Board Members nominated by Kadaltilla

Local Government

One representative (Mayor, Chief Executive Officer or Executive nominee) from:

- City of Adelaide
- City of Burnside
- City of Norwood Payneham & St Peters
- Town of Walkerville
- City of Prospect
- City of Unley
- City of Charles Sturt
- City of West Torrens

State Government

One executive representative from:

- Department for Housing and Urban Development
- Renewal SA
- Office for Design and Architecture SA

Additional Agencies may be invited where matters under consideration require specialist expertise.

Members will nominate a proxy if unable to attend a meeting.

The Chair will appoint an Acting Chair if unable to attend a meeting.

Committee Members are to declare any conflicts of interest in accordance with the *Local Government Act 1999* (SA) and Schedule 3 of the *Planning, Development and Infrastructure Act 2016* (SA).

8. Operating Procedures

8.1 The Advisory Committee

The Chair of the Advisory Committee will be determined by the Advisory Committee Members for a term of one year. In the event of more than one nomination a ballot will be held to determine the Chair of the Advisory Committee.

The Chair is eligible to re-nominate to be the Advisory Committee Chair at the expiration of the one year term of office for a maximum of three consecutive terms.

If the Chair of the Advisory Committee is absent from a meeting of the Advisory Committee, then the members attending the Advisory Committee meeting will appoint a Chair for the purposes of that meeting.

8.2 Meetings

The Advisory Committee will initially meet three times per year for approximately 2 hours.

Meetings will be held at the City of Adelaide.

Meetings are to be scheduled at a time and day as agreed by the Advisory Committee Members.

8.3 Quorum

A quorum for any meeting of the Advisory Committee does not include the Chair of the Kadaltilla Board who is an ex-officio member of the Advisory Committee.

The quorum for any meeting is half of the appointed Advisory Committee members plus one, rounded to the nearest whole number i.e. six Advisory Committee members.

Meetings are to be rescheduled if there is no quorum.

Meetings shall be held in accordance with meeting and confidentiality provisions of the *Local Government Act 1999* (SA).

8.4 Conflict of Interest

All Advisory Committee Members will always act in accordance with their duties of confidence and confidentiality and individual fiduciary duties including honesty and the exercise of due care and diligence. Any perceived or actual conflict should be declared and recorded within the minutes of the Advisory Committee meeting.

8.5 Reporting

Following each meeting:

- The Kadaltilla Advisor will provide Advisory Committee recommendations/advice to Kadaltilla for consideration.
- Meeting outcomes may be circulated to participating organisations.

- Recommendations requiring Council or State Government consideration may be referred through appropriate governance processes.

8.6 Remuneration

Attendance at Advisory Committee meetings is considered an extension of members' existing employment or appointed roles. Accordingly, no sitting fees, allowances, or other remuneration will be provided for participation.

8.7 Administration

Secretariat support will be provided to the Advisory Committee by the City of Adelaide.

8.8 Review

The Terms of Reference will be reviewed every four years, or earlier if determined by Kadaltilla, to ensure they remain aligned with the Adelaide Park Lands Management Strategy, metropolitan planning priorities and the objectives of the *Adelaide Park Lands Act 2005* (SA).

8.8 Agendas, meeting minutes and action items

Meeting Agendas are to be provided for consideration one week prior to each meeting.

Committee Members can submit Agenda items through the Kadaltilla Advisor, who will organise the Agenda and distribute any meeting papers and minutes along with any actions to be progressed.

Recommendations will be made by consensus with Member views noted in the minutes where relevant.

Minutes will be managed as follows:

- The Kadaltilla Advisor will provide to the Chair a briefing note and unconfirmed minutes within one week of a meeting.
- The Chair will seek endorsement of the minutes at the next meeting and subsequently provide confirmed minutes to the Kadaltilla Board Members together with relevant advice/recommendations.

Matters requiring escalation will be directly reported to the Director, City Shaping by the Associate Director, Park Lands, Policy and Sustainability.

9. Commencement

The Terms of Reference will be effective from the date they are approved by Kadaltilla.

Kadaltilla

Adelaide Park Lands Authority

Kadaltilla / Adelaide Park Lands Authority 2025/2026 Annual Report

**Thursday, 27 August 2026
Board Meeting**

Author: Sarah Gilmour,
Associate Director Park
Lands, Policy & Sustainability

Public

Purpose

The purpose of this report is to present the Kadaltilla / Adelaide Park Lands Authority (Kadaltilla) Annual Report 2025/26 (Annual Report) in accordance with the *Local Government Act 1999* (SA), the *Adelaide Park Lands Act 2005* (SA), and the Kadaltilla Charter.

The Annual Report details the advice and operations of Kadaltilla against its Annual Business Plan and Budget 2025/26 ([Link 1](#)) and its Strategic Plan 2023-2028 ([Link 2](#)).

The final Annual Report will incorporate the Audited Financial Statements of Kadaltilla from 1 July 2025 through 30 June 2026, to be considered by the Audit and Risk Committee on 25 September 2026.

Subject to Kadaltilla's consideration, the Annual Report will be included in the City of Adelaide's Annual Report and made available separately on the Kadaltilla web page.

A Strategic Plan workshop with the Board is scheduled for 2026/27. It is proposed that the review of the Strategic Plan's priority projects be deferred from the 2025/26 annual review and instead be undertaken as part of that workshop. Accordingly, no amendments to the Strategic Plan are proposed at this time.

Recommendation

THAT THE KADALTILLA / ADELAIDE PARK LANDS AUTHORITY ADVISES THE STATE GOVERNMENT AND COUNCIL:

That the Kadaltilla / Adelaide Park Lands Authority:

1. Approves the Kadaltilla / Adelaide Park Lands Authority Annual Report 2025/26 as contained in **Attachment A** to Item 5.3 on the Agenda for the meeting of the Board of the Kadaltilla / Adelaide Park Lands Authority held on 27 August 2026.
2. Approves the Chief Executive Officer, or delegate, incorporating the Audited Financial Statements of Kadaltilla from 1 July 2025 through 30 June 2026 into the Kadaltilla / Adelaide Park Lands Authority Annual Report 2025/26 as contained in **Attachment A** to Item 5.3 on the Agenda for the meeting of the Board of the Kadaltilla / Adelaide Park Lands Authority held on 27 August 2026, to be decided by the Audit and Risk Committee on 23 September 2026.
3. Notes the requirement, under Clause 6.4.1(c) of the Kadaltilla Charter, to undertake an annual review of the Kadaltilla Strategic Plan in consultation with Council.
4. Approves that no amendments are required to be made to the Kadaltilla 2023–2028 Strategic Plan.
5. Authorises the Chief Executive Officer, or delegate, to provide a copy to Council and the Minister of Planning as the Minister responsible for the *Adelaide Park Lands Act 2005* (SA).
6. Authorises the Chief Executive Officer, or delegate, to make minor, technical or typographical changes to the Kadaltilla / Adelaide Park Lands Authority Annual Report for the 2025/26 financial year as contained in

Implications

Adelaide Park Lands Management Strategy – Towards 2036	Adelaide Park Lands Management Strategy - Towards 2036 The Kadaltilla / Adelaide Park Lands Authority (Kadaltilla) Annual Report reviews performance measures and key achievements against the Adelaide Park Lands Management Strategy (APLMS) objectives to ensure that the APLMS aligns with the principles of the <i>Adelaide Park Lands Act 2005</i> .
2023-2028 Strategic Plan	Kadaltilla / Adelaide Park Lands Authority 2023-2028 Strategic Plan Strategic Plan Alignment – Expert Advice 4.1 Provide advice on plans, projects, and policies for the Adelaide Park Lands 4.2 Engage with City of Adelaide and State Government including input into State Government initiatives 4.3 Review leasing and licensing and event management policies together with other relevant Park Lands use policies
City of Adelaide Strategies	The Strategic Plan supports the City of Adelaide's Strategic Plan 2024 - 2028: <i>Our Environment: "The status, attributes and character of our green spaces and the Park Lands are protected and strengthened."</i> The Strategic Plan is also consistent with the City of Adelaide's City Plan, Stretch Reconciliation Action Plan and Integrated Climate Strategy.
Policy	The Annual Report is a requirement of the <i>Local Government Act 1999</i> (SA), <i>Adelaide Park Lands Act 2005</i> (SA), and the Kadaltilla Charter. Kadaltilla's Charter requires the Authority to prepare an Annual Report and complete an annual review of its Strategic Plan 2024-2028.
Consultation	Not as a result of this report
Resource	Not as a result of this report
Risk / Legal / Legislative	Kadaltilla is required to prepare an Annual Report to meet its legislative obligations under Schedule 2 – Provisions applicable to subsidiaries, Clause 12 – Reporting, of the <i>Local Government Act 1999</i> (SA) and the <i>Adelaide Park Lands Act 2005</i> (SA).
Design	Not as a result of this report
Opportunities	To promote Kadaltilla's achievement against the APLMS and its Strategic Plan, and to identify opportunities for performance improvement.
City of Adelaide Budget Allocation	Not as a result of this report
Capital Infrastructure Projects	Not as a result of this report
Life of Project, Service, Initiative or (Expectancy of) Asset	Not as a result of this report
Ongoing Costs (eg maintenance cost)	Not as a result of this report
Other Funding Sources	Not as a result of this report

Discussion

Purpose

1. The purpose of this report is to present the Kadaltilla / Adelaide Park Lands Authority (Kadaltilla) Annual Report 2025/26 (Annual Report) in accordance with the *Local Government Act 1999* (SA), the *Adelaide Park Lands Act 2005* (SA), and the Kadaltilla Charter.

Background

2. In accordance with section 6.7 of the Kadaltilla Charter, Kadaltilla must, by 30 September in each financial year, submit to both Council and the Minister for Planning, the Hon. Nick Champion MP, who is responsible for the *Adelaide Park Lands Act 2005* (SA), an Annual Report on its work and operations during the preceding financial year.
3. The Annual Report must:
 - 3.1. Report on the work and operations of Kadaltilla for the preceding financial year (2025/26).
 - 3.2. Detail Kadaltilla's achievements against the aims and objectives of the Adelaide Park Lands Management Strategy, and its Annual Business Plan and Budget for that year.
 - 3.3. Incorporate the Audited Financial Statements of Kadaltilla.
 - 3.4. Incorporate any other reports required by the City of Adelaide (of which there are none).
4. The Kadaltilla Charter, under section 6.4, provides that Kadaltilla shall review the contents of its Strategic Plan annually in consultation with the Council.
5. In 2024/25, Kadaltilla received a consolidated Annual Report with its progress against its Annual Business Plan and Budget, and the annual review of its Strategic Plan.
6. In 2025/26, a consolidated Annual Report is presented for approval.

Annual Report

7. Kadaltilla's Annual Report 2025/26 (**Attachment A**) demonstrates the requirements of Kadaltilla's Charter and Annual Business Plan and Budget 2025/26 have been addressed.
8. The Annual Report focusses on the Kadaltilla's:
 - 8.1. 'Core Responsibility' to provide advice to both Council and the State Government on matters pertaining to the Adelaide Park Lands.
 - 8.2. 'Supporting Responsibilities' including maintenance of appointments, review of its Charter and preparation of an Annual Business Plan and Budget.
9. Key highlights for 2025/26 financial year include:
 - 9.1. The Adelaide Park Lands Management Strategy - Towards 2036 was laid before both Houses of Parliament on 21 August 2025, at which point it came into effect
 - 9.2. Released the Adelaide Park Lands Partnering Opportunities document and its accompanying digital strategic project tracking tool
 - 9.3. Reviewed 25 Adelaide Park Lands lease agreements
 - 9.4. Endorsed the revised Community Land Management Plan for the Adelaide Oval Precinct part of Tarntanya Wama (Park 26) for public consultation
 - 9.5. Finalised a submission to Green Adelaide on its Draft Regional Landscape Plan 2026-2031
 - 9.6. Convened a Kadaltilla Board meeting at an external location (Adelaide Botanic Gardens).
10. As part of its core responsibilities, Kadaltilla held 10 meetings between 1 July 2025 and 30 June 2026, received 30 reports and 11 presentations, and arranged three Adelaide Park Lands site tours.
11. As part of its supporting responsibilities, Kadaltilla:
 - 11.1. Undertook three field trips in September 2025, October 2025 and April 2026 to Victoria Park/Pakapakanthi (Park 16), King Rodney Park/ Ityamai-itpina (Park 15), Rymill Park/Murlawirrapurka (Park 14), and the Adelaide Botanic Gardens
 - 11.2. Held the 2025 Kadaltilla Annual Community Forum on 14 September 2025 at Super Cycle Sunday in Light Square/Wauwi

- 11.3. Held a pop-up Community Forum on 18 September at the Adelaide Botanic Gardens
- 11.4. Unveiled a new display stand at the City of Adelaide Customer Centre, offering residents, visitors, and staff a space for customers, staff, and the broader community a space to learn more about Kadaltilla and its role
- 11.5. Approved the Kadaltilla 2026 meeting dates
- 11.6. Endorsed the Kadaltilla Annual Business Plan and Budget 2026/27
- 11.7. Finalised Kadaltilla's Social Media Strategy and launched an Instagram account, in addition to the existing Facebook and LinkedIn accounts
- 11.8. Launched a new Adelaide Park Lands Management Strategy - Towards 2036 website
- 11.9. Provided Quarterly Financial Reports to the City of Adelaide's Audit and Risk Committee as part of its quarterly budget review process.

Annual Review of the Strategic Plan 2023-2028

- 12. In accordance with section 6.4 of the Kadaltilla Charter, an annual review of the Strategic Plan 2023-2028 is required. The review considers whether:
 - 12.1. The messages from the Presiding Member and Deputy Presiding Member remain relevant.
 - 12.2. Kadaltilla's role in the Governance of the Adelaide Park Lands remains unchanged.
 - 12.3. The strategy content remains consistent with Kadaltilla's strategic priorities and objectives.
- 13. A Strategic Plan workshop with the Board is scheduled for 2026/27. It is proposed that the review of the Strategic Plan's priority projects be deferred from the 2025/26 annual review and instead be undertaken as part of that workshop.
- 14. Accordingly, no amendments are recommended at this time.

Next Steps

- 15. The Annual Report will incorporate the Audited Financial Statements of Kadaltilla for 2025/26, to be considered by the Audit and Risk Committee on 23 September 2026.
- 16. These statements will be circulated to Board Members for their reference, and a copy of the Annual Report (incorporating the Audited Financial Statements) will be furnished to both the Council and the Minister for Planning in accordance with the *Adelaide Park Lands Act 2005* (SA).
- 17. In accordance with section 6.4.1.c) of the Kadaltilla Charter, Council will be consulted on the contents of the current Strategic Plan through consideration of the Annual Report.
- 18. The finalised version of the Annual Report will be:
 - 18.1. Included in the City of Adelaide's Annual Report 2025/26 as required under the *Local Government Act 1999* (SA).
 - 18.2. Made available on the City of Adelaide's Kadaltilla / Adelaide Park Lands Authority web page.

Data and Supporting Information

Link 1 – [Kadaltilla / Adelaide Park Lands Authority Annual Business Plan and Budget 2025/26](#)

Link 2 – [Kadaltilla Strategic Plan 2023-2028](#)

Attachments

Attachment A – Kadaltilla / Adelaide Park Lands Authority 2025/26 Annual Report

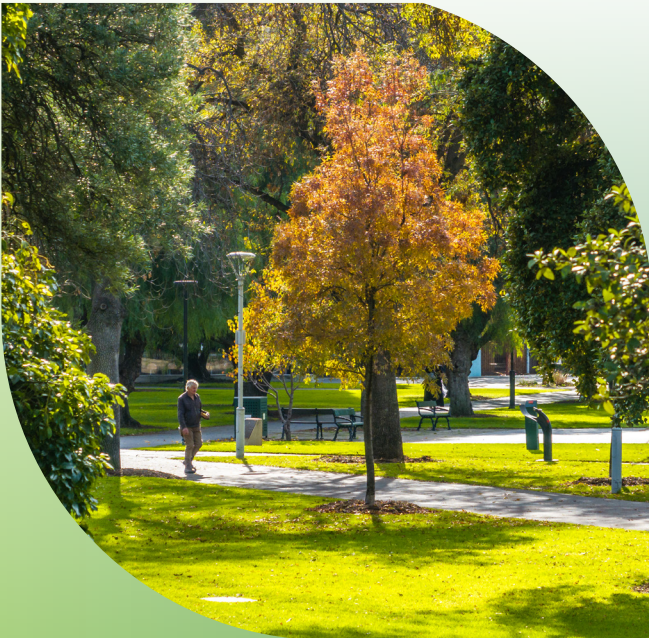
- END OF REPORT -

Kadaltilla

Adelaide Park Lands Authority

2025/26

Annual Report



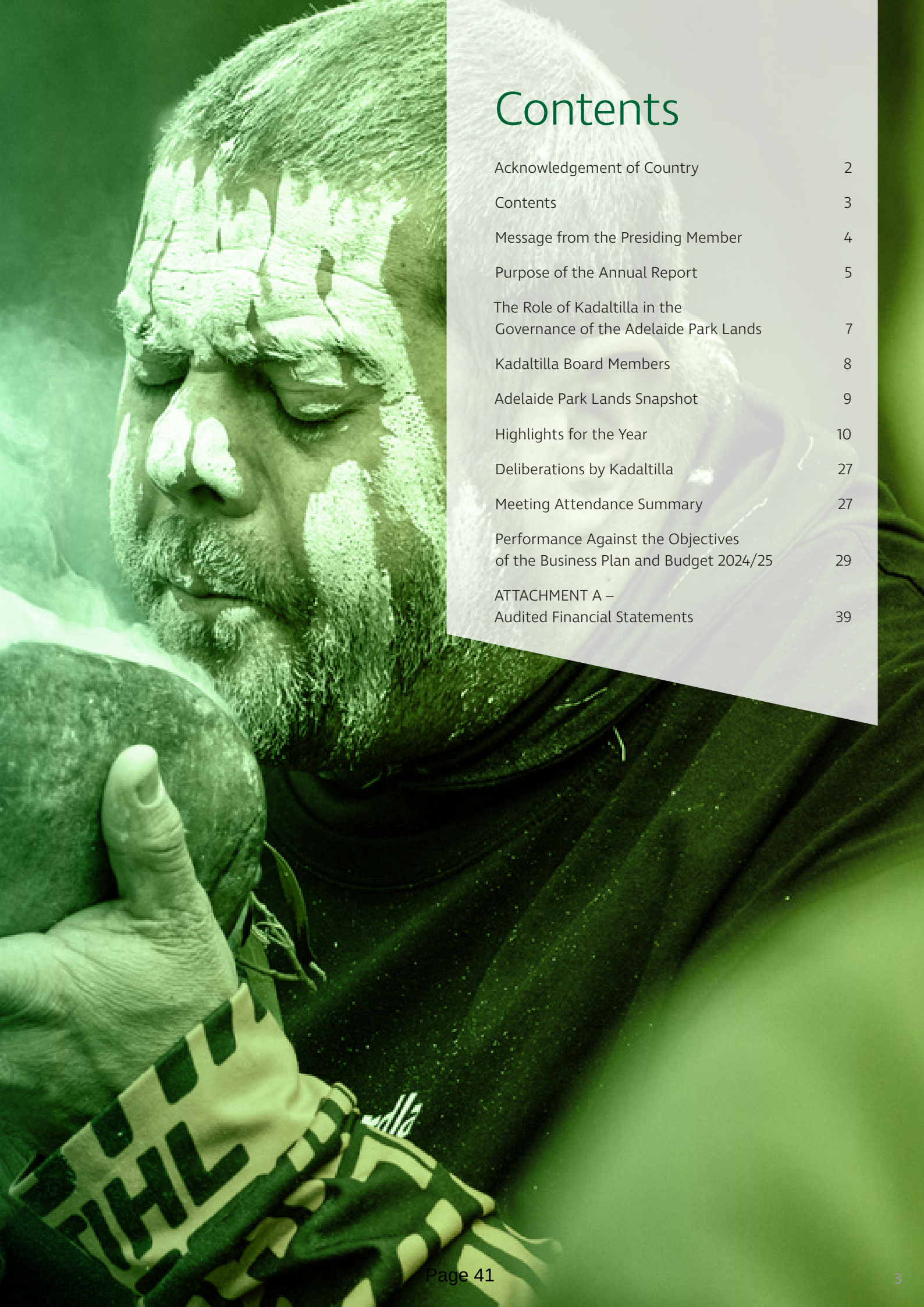
Acknowledgement of Country

Kadaltilla acknowledges the Kurna People of the Adelaide Plains as the Traditional Custodians of the land on which we live, work and gather. We acknowledge and honour their spiritual and cultural stewardship of this Country and recognise their deep and enduring relationship with its lands, waters, the sky, and all living things. We pay our respects to Kurna Elders past and present and recognise the important role of emerging leaders in sustaining and strengthening culture.

Kadaltilla extends that respect to other Aboriginal Language Groups and other First Nations.

Kadaltilla is the principal advisor to both the Council and the State Government on the protection, management, enhancement and promotion of the Adelaide Park Lands.

Kadaltilla is a traditional Kurna word meaning Green place/Green lands/Parklands.



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Message from the Presiding Member



The Adelaide Park Lands is widely regarded as one of the world's earliest intentionally designed democratic public spaces.

Building on our more than 170 years of stewardship, the Kadaltilla/Adelaide Park Lands Authority has continued that legacy over the past 20 years, caring for this landscape for the benefit of the millions of people who enjoy it, accounting for more than 41 million visits each year.

This successful collaboration between the City of Adelaide and the State Government has ensured a high level of care and management across a 932-hectare network of parks, gardens and sporting fields.

A major milestone this year was the launch of the Adelaide Park Lands Management Strategy - Towards 2036, following its presentation to both Houses of Parliament.

The strategy reflects our collective vision for one of Adelaide's most precious assets. More than 3,000 people took the time to share their ideas about how it should be shaped for future generations.

In 2025/26, Kadaltilla launched its Partnering Opportunities document, a sponsorship prospectus inviting organisations to become long-term custodians by supporting projects such as extending our 19.5-kilometre shared-use Adelaide Park Lands trail and delivering the Bonython Park/Tulya Wardli (Park 27) Master Plan.

We also unveiled a strategic project tracker, an interactive tool that allows users to access up-to-date information on capital works across the Adelaide Park Lands.

One of the projects featured is the new community building at Golden Wattle Park / Mirnu Wirra (Park

21W). This is the first upgrade under the Council's commitment to invest \$25 million over a decade in renewing community buildings throughout the Adelaide Park Lands.

This year, Kadaltilla's Board Members have considered proposals that will shape the Adelaide Park Lands for decades to come, from biodiversity initiatives and cultural burning to sporting field leases and the continued pursuit of World Heritage recognition.

Tours of the Adelaide Botanic Garden, Rymill Park/ Murlawirrapurka, Victoria Park/Pakapakanthi and King Rodney Park/Ityamai-itpina allowed the Board to see firsthand how proposed changes would affect the Adelaide Park Lands and hear directly from subject matter experts.

The Kadaltilla Board received 30 reports and 11 presentations, reviewed 25 lease agreements and made one submission. Behind each of these figures is careful consideration of how we balance the evolving needs of our capital city with environmental protection and recreation.

As Adelaide approaches its bicentenary in 2036 and works towards a residential population of 50,000 people, the wellbeing of the Adelaide Park Lands will be more important than ever if we are to continue being one of the world's most liveable cities.

For almost two centuries, the City of Adelaide has served as the principal custodian of the Adelaide Park Lands, caring for this remarkable landscape through changing generations. That enduring responsibility remains as important today as it was at the city's founding, requiring thoughtful management to ensure the Adelaide Park Lands continue to thrive for future generations.

I thank my fellow Board Members, City of Adelaide employees, State Government partners, the Kurna community, and everyone who contributes their expertise and passion to protecting Colonel William Light's masterwork of urban design.

A handwritten signature in blue ink, reading 'Jane Lomax-Smith', written in a cursive style.

Dr Jane Lomax-Smith AM

The Right Honourable the Lord Mayor of Adelaide

Purpose of the Annual Report

This Annual Report details the advice and operations of the Kadaltilla / Adelaide Park Lands Authority (Kadaltilla) against its Business Plan and Budget 2025-2026 and incorporates the audited financial statements of Kadaltilla for the year ended 30 June 2026 (Attachment A). This document relates to the financial year from 1 July 2025 through 30 June 2026.

Kadaltilla is responsible for the preparation of the Adelaide Park Lands Management Strategy which was agreed by the City of Adelaide and the Minister for Planning and tabled in both Houses of Parliament in August 2025.

The Adelaide Park Lands Management Strategy (APLMS) — Towards 2036 sets out a refreshed vision and priorities, structured around three overarching goals:

1. Places and Spaces
2. Connections and Networks, and
3. Natural Systems, Cultural Landscapes, and Climate Resilience.

The Adelaide Park Lands Management Strategy — Towards 2036 contains 49 strategies and 26 strategic priorities to be delivered over the next 11 years. This report provides a summary of activities for the 2025/26 financial year aligned with the APLMS — Towards 2036.

Through its clear vision, contemporary priorities, and focus on partnerships, the APLMS — Towards 2036 ensures the Adelaide Park Lands continue to deliver cultural, environmental, and recreational benefits aligned with community expectations and strategic goals.

Goal 1

Places and Spaces

Places of activity, creativity and tranquillity for everyone that support our changing lifestyles, health and wellbeing; offer diverse landscapes and natural beauty and provide a range of sport, recreational, sensory and stimulating experiences.

Goal 2

Connections and Networks

A system of connected and legible places and spaces enabling safe movement via paths and trails linking the city to the suburbs, hills and coast.

Goal 3

Natural Systems, Cultural Landscapes and Climate Resilience

Places that thrive in the face of a changing climate and celebrate Adelaide's unique natural and cultural heritage.



The Role of Kadaltilla in the Governance of the Adelaide Park Lands

The Adelaide Park Lands Authority was established by the *Adelaide Park Lands Act 2005* (SA) as a subsidiary of the City of Adelaide under the *Local Government Act 1999* (SA) provisions. The inaugural meeting of the Authority was held on 7 February 2007, and its first full financial year of operation was 2007–2008. On 11 May 2023, the Minister approved a change to Kadaltilla's Charter so that it would be branded as the 'Kadaltilla / Adelaide Park Lands Authority' (Kadaltilla).

Kadaltilla and its Board are the same entity.

The City of Adelaide manages about 70% of the Adelaide Park Lands. The State Government manages the remaining 30% which is predominantly comprised of the educational, institutional and biomedical precinct along North Terrace, but also includes the Adelaide Botanic Gardens and Botanic Park / Tainmuntilla.

Kadaltilla is the principal advisory body to the City of Adelaide and the State Government on the protection, management, enhancement and promotion of the Adelaide Park Lands.

Kadaltilla was established to undertake the following Functions, as set out in the *Adelaide Park Lands Act 2005* (SA):

1. To undertake a key policy role with respect to the management and protection of the Adelaide Park Lands.
2. To prepare, and as appropriate, to revise the Adelaide Park Lands Management Strategy in accordance with the requirements of the *Adelaide Park Lands Act 2005* (SA).
3. To provide comments and advice on any management plan prepared by the Council or a State Authority under the *Adelaide Park Lands Act 2005* (SA) or the *Local Government Act 1999* (SA) that relates to any part of the Adelaide Park Lands; and to monitor and, as appropriate, to provide comments, advice or reports in relation to the implementation or operation of any such plan.
4. To provide comments or advice in relation to the operation of any lease, licence, or other form of grant of occupation of land within the Adelaide Park Lands.
5. On the basis of any request or on its own initiative, to provide advice to the Council or to the Minister on policy, development, heritage or management issues affecting the Adelaide Park Lands.
6. To promote public awareness of the importance of the Adelaide Park Lands and the need to ensure that they are managed and used responsibly.
7. To ensure that the interests of South Australians are taken into account, and that community consultation processes are established, in relation to the strategic management of the Adelaide Park Lands.
8. To administer the Adelaide Park Lands Fund.
9. To undertake or support other activities that will protect or enhance the Adelaide Park Lands, or in any other way promote or advance the objects of the *Adelaide Park Lands Act, 2005* (SA).



Kadaltilla Board Members

Membership

Pursuant to section 6 of the *Adelaide Park Lands Act 2005 (SA)*, membership of the Kadaltilla / Adelaide Park Lands Authority comprises:

- The Lord Mayor (as Presiding Member) or, if the Lord Mayor chooses not to be a member of Kadaltilla, a person appointed by the City of Adelaide (as the Presiding Member).
- Four other members appointed by the City of Adelaide.
- Five members appointed by the Minister for Planning (one of whom will be the Deputy Presiding Member).

Current Appointments

In addition to the Lord Mayor, Dr Jane Lomax-Smith as Presiding Member, the City of Adelaide appointees (expiring 31 December 2028) are:

- Councillor Keiran Snape (with Councillor Eleanor Freeman as Deputy Member)
- Mr Daniel Bennett
- Ms Sally Underdown
- Mr Tim Agius (with Mr Allan Sumner as Deputy Member).

Current Ministerial appointees to the Board (expiring 31 March 2028) are:

- Ms Elinor Walker (Deputy Presiding Member)
- Mr Ashley Halliday
- Mr Warwick Keates
- Ms Kirsty Bevan
- Ms Stephanie Johnston (with Ms Sarah Russo as Deputy Member).

Change in Membership

- Ms Justyna Jochym's appointment to Kadaltilla concluded on 28 October 2025
- Ms Mitzi Nam's appointment to Kadaltilla concluded on 31 December 2025
- Mr Dennis Rigney's appointment to Kadaltilla concluded on 31 December 2025
- Ms Allison Bretones's appointment to Kadaltilla concluded on 31 December 2025
- Councillor Henry Davis's appointment to Kadaltilla concluded on 31 December 2025
- Ms Sally Underdown's appointment to Kadaltilla commenced on 5 February 2026
- Mr Daniel Bennett's appointment to Kadaltilla commenced on 5 February 2026
- Councillor Eleanor Freeman's appointment to Kadaltilla commenced on 5 February 2026
- Mr Tim Agius's appointment to Kadaltilla commenced on 26 February 2026
- Mr Allan Sumner's appointment to Kadaltilla commenced on 26 February 2026.



Dr Jane Lomax-Smith AM
Presiding Member



Elinor Walker
Deputy Presiding Member



Sally Underdown



Daniel Bennett



Ashley Halliday



Tim Agius



Warwick Keates



Stephanie Johnston

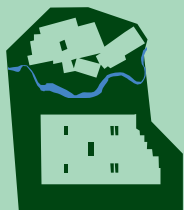


Kirsty Bevan



Keiran Snape
Councillor

Adelaide Park Lands Snapshot



932 hectares



9 individual Parks &
6 City Squares



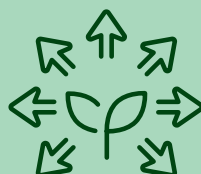
19.5km Adelaide Park
Lands Trail



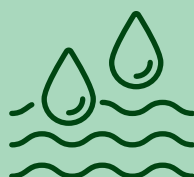
33.9% of the Adelaide
Park Lands are covered
by tree canopy



7 Key Biodiversity Areas



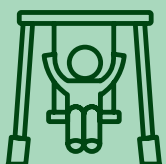
12% of the Adelaide Park
Lands are classified as
Key Biodiversity Areas



4 major aquatic habitats
(river, lake, creek, wetland)



28 formal gardens



13 playgrounds



102 Sporting facilities

- 36 general sports fields
- 35 cricket pitches
- 4 basketball facilities
- 5 netball facilities
- 22 tennis facilities



2 skate parks



25,000+ rose bushes
pruned annually



Over **15,600m³** of
green organics recycled
annually

Highlights for the Year

Adelaide Park Lands Management Strategy – Towards 2036

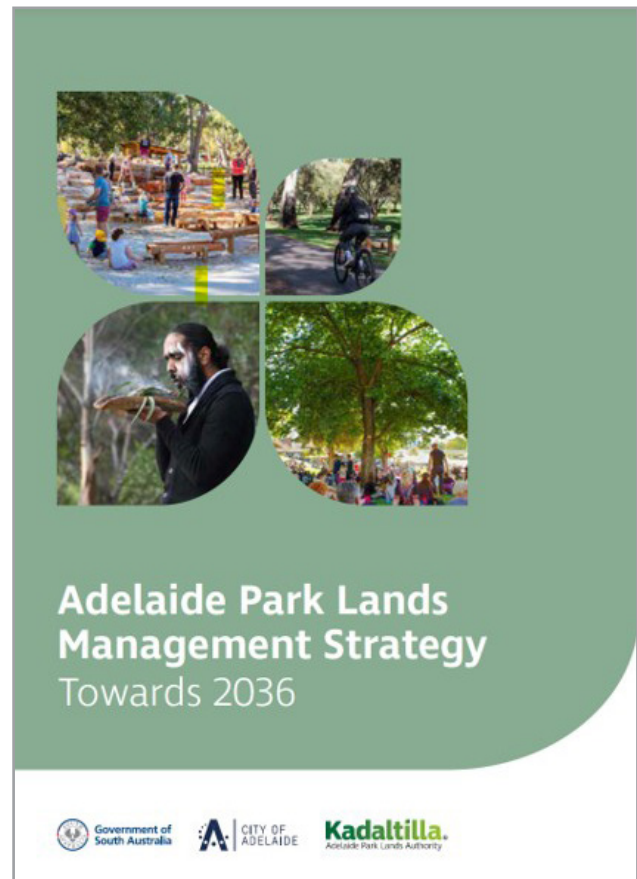
In 2025-2026, Kadaltilla continued to follow the high-level aspirations for the future of the Adelaide Park Lands as outlined in the Adelaide Park Lands Management Strategy 2015-2025. The vision of the APLMS is to achieve a balanced approach to a diverse range of environmental, cultural, recreational and social values, activities and developments, whilst protecting and enhancing all resources. The APLMS aims to ensure that the Adelaide Park Lands will continue to provide a myriad of recreational and sporting opportunities and events for everyone to enjoy, enhancing physical and mental well-being and cementing Adelaide's place as one of the planet's most liveable cities.

On 23 May 2024, Kadaltilla endorsed the draft Adelaide Park Lands Management Strategy – Towards 2036 (APLMS–Towards 2036) for public consultation. The eight-week consultation period engaged over 400 people in person and received 140 written responses, including submissions from 26 organisations. Feedback showed strong support for prioritising greening, open space, cultural experiences, recreation, events, and safe connections.

Kadaltilla held a public hearing in July 2024 and reviewed the Consultation Engagement Report and proposed amendments in September 2024. The APLMS–Towards 2036 was endorsed by Kadaltilla in October 2024, approved by Council in November 2024, and by the Minister for Planning in June 2025.

In accordance with section 18(9) of the *Adelaide Park Lands Act 2005* (SA), the APLMS – Towards 2036 was laid before both Houses of Parliament on 21 August 2025, at which point it came into effect.

The APLMS – Towards 2036 received a Commendation Award at the South Australian Planning Institute of Australia Awards for Planning Excellence in the Strategic Planning category, held on 14 November 2025.



Adelaide Park Lands Partnering Opportunities

In November 2025, Kadaltilla launched the Adelaide Park Lands Partnering Opportunities document, alongside an accompanying digital strategic project tracking tool.

The Partnering Opportunities document has been prepared by Kadaltilla to support the implementation of the APLMS – Towards 2036 by identifying priority projects and initiatives.

The Partnership Opportunities provides a strategic framework to guide collaboration between City of Adelaide, State Government, adjoining Councils, industry, community organisations and philanthropic partners to enhance, protect and sustain the Adelaide Park Lands for future generations.

The document is intended to support advocacy, attract investment and coordinate delivery of shared priorities, with progress monitored through an accompanying digital project tracking tool, offering a live version of the document that will be kept updated as priority projects progress.



The following key highlights for the year deliver on the three overarching goals of the APLMS – Towards 2036.

1. Places and Spaces
2. Connections and Networks
3. Natural Systems, Cultural Landscapes and Climate Resilience.

Kadaltilla received **30** reports and **11** presentations throughout the year

Kadaltilla reviewed **25** lease agreements

Kadaltilla undertook **3** tours

Kadaltilla made **1** submission

Goal 1 – Places and Spaces

Places of activity, creativity and tranquillity for everyone that support our changing lifestyles, health and wellbeing; offer diverse landscapes and natural beauty; and provide a range of sport, recreational, sensory and stimulating experiences.

Key Highlights in 2025/26:

- Endorsed the detailed design of the Golden Wattle Park / Mirnu Wirra (Park 21W) Community Building redevelopment.
- Endorsed the final concept design for a Community Building in Mary Lee Park (Park 27B), incorporating an integrated Adelaide Park Lands trail rest stop and swale revegetation.
- Supported 25 Park Lands Community Lease Agreements across the Adelaide Park Lands, including in Victoria Park / Pakapakanthi (Park 16), Bullrush Park / Warnpangga (Park 10), Mary Lee Park / Tulya Wardli (Park 27B), King Rodney Park / Itayamai-itpina (Park 15) and Carriageway Park / Tuthangga (Park 17).
- Received a presentation from the City of Adelaide on the *North Adelaide Public Golf Course Act 2025* (SA)
- Endorsed the revised Community Land Management Plan for the Adelaide Oval Precinct part of Tarntanya Wama (Park 26) for public consultation (subject to Council decision)
- Received a presentation from the Chief Executive Officer of Volleyball SA and supported the Site Plan Concept Report for the proposed beach volleyball facility in Bonython Park / Tulya Wardli (Park 27)
- Received a presentation from Adelaide University on the cricket net relocation in Red Gum Park / Karrawirra (Park 12)
- Received an update from the City of Adelaide on the implementation of the Victoria Park / Pakapakanthi (Park 16) Master Plan priority projects
- Supported the Draft Adelaide Park Lands Leasing and Licensing Policy.

Following the passage of the *North Adelaide Public Golf Course Act 2025* on 3 July 2025, care and control of the North Adelaide Public Golf Course in Possum Park / Pirltawardli (Park 1) and John E Brown Park (Park 27A) transferred to the State Government of South Australia. Most of this land is currently undergoing redevelopment into a new 18-hole championship course, executive course, driving range and practice facilities.



Project Highlights

Adelaide Aquatic Centre and Return to Park Lands

The opening of the new Aquatic Centre in Denise Norton Park / Pardipardinyilla (Park 2) on 27 January 2026 marked the finalisation of a two-year redevelopment undertaken by the State Government. The new centre operates as an all-electric, net zero emissions facility powered by 100% certified renewable energy. On 20 June 2026, the Aquatic Centre won the City of Adelaide Prize for Design Excellence at the SA Architecture Awards.

The project included returning more than 1,000 square metres of land to open public space, supporting the APLMS's priority of protecting and enhancing open space across the Adelaide Park Lands. Demolition and backfilling of the former building footprint allowed the northern portion of the site to be reinstated as open green space and a new community oval, with native landscaping and public access maximised throughout.

The City of Adelaide delivered complementary works including additional tree planting at the interface between the Aquatic Centre facility and Barton Terrace West, strengthening a green buffer and increasing tree canopy cover, in line with the APLMS and Kadaltilla Strategic Plan's shared focus on biodiversity enhancement and climate resilience.

Enhanced cycling and pedestrian paths, along with additional rest stops, have been connected into the surrounding park layout, improving links across the broader trail network and providing valuable recreation opportunities for park users, reflecting the APLMS and Kadaltilla Strategic Plan's commitment to improving connectivity and amenity for the community.





Community Building redevelopment – Golden Wattle Park / Mirnu Wirra (Park 21W)

A new community building is being delivered on Goodwood Road at Golden Wattle Park / Mirnu Wirra (Park 21W), built by the City of Adelaide in collaboration with the Adelaide Community Sports and Recreation Association (ACSARA). It is the first upgrade delivered under the City of Adelaide's annual community building investment program.

The Adelaide Community Sports and Recreation Association (ACSARA) has been based in Golden Wattle Park / Mirnu Wirra (Park 21 West) for over 40 years, since 1983. The Club supports multiple local sporting codes including cricket, football, soccer, ultimate frisbee, netball and school sports teams that use Golden Wattle Park / Mirnu Wirra (Park 21W).

The existing 1960s-era structure will be replaced with a modern facility featuring six unisex change rooms, a kitchen, common area, sheltered outdoor space, public toilets, kiosk, umpire facilities and first aid rooms.



Community Building redevelopment – Mary Lee Park (Park 27B)

Park 27B is a key open space within the western Adelaide Park Lands, supporting organised sport and informal recreation. The West Adelaide Soccer Club (WASC) has been based at the site for over 49 years, running a junior program of 302 registered players across 28 teams, for boys and girls aged four to seventeen.

The redevelopment of the community building reflects a balanced approach, meeting the needs of a growing club while respecting the environmental and cultural values of the Adelaide Park Lands. The result is a sport and recreation hub that also serves as a welcoming, inclusive destination for the wider community. A new rest stop along the Adelaide Park Lands Trail is integrated into the building's surrounds, designed as part of the landscape rather than an addition to it. Its design incorporates a cultural overlay recognising the site's Aboriginal history and connection to Kaurna Country.

The project also delivers environmental outcomes, with revegetation of the swale and remediation of the existing site contributing to restored biodiversity value and a strengthened broader Adelaide Park Lands network.



Goal 2 – Connections and Networks

A system of connected and legible places and spaces enabling safe movement via paths and trails linking the city to the suburbs, hills and coast.

Key Highlights in 2025/26:

- Received a report and presentation from the City of Adelaide on the Adelaide Park Lands Rest Stop Design Guidelines
- Endorsed the final concept design for the Community Building redevelopment in Mary Lee Park (Park 27B), incorporating an integrated Adelaide Park Lands trail rest stop.



Project Highlights

Adelaide Park Lands Trail – Rest Stop Design Guidelines

Kadaltilla received a report and presentation on the Rest Stop Guidelines for the Adelaide Park Lands Trail which is a priority project in the APLMS – Towards 2036. The Guidelines provide a consistent and practical framework for the planning, siting, and design of rest stops along the Adelaide Park Lands Trail. This includes a Rest Stop Hierarchy which provides concepts for the development of 'hubs of activity' within the Adelaide Park Lands that align with the APLMS's desire to develop hubs containing a combination of open space elements that complement surrounding uses and landscape character.

The Guidelines align with the APLMS – Towards 2036 and the City of Adelaide's Disability Access, and support improvements to accessibility, inclusion, amenity, and the overall experience of the Adelaide Park Lands for all users. The Guidelines build on planning completed to improve wayfinding strategies for the Adelaide Park Lands Trail.



Goal 3 – Natural Systems, Cultural Landscapes and Climate Resilience

Places that thrive in the face of a changing climate and celebrate Adelaide's unique natural and cultural heritage.

Key Highlights in 2025/26:

- Received a workshop from the City of Adelaide on the 2025 Biodiversity Survey results
- Endorsed an update of the Adelaide Park Lands Key Biodiversity Area Management Plan for the seven Key Biodiversity Areas, including the new Key Biodiversity Area in G.S. Kingston / Wirrarninthe (Park 23).
- Attended a Cultural Burn in Victoria Park / Pakapakanthe (Park 16)
- Continued to progress the Tentative List submission for the World Heritage Bid for Adelaide and its Rural Settlement Landscapes, including engagement with Traditional Owners under the principles of Free, Prior and Informed Consent.
- Requested that Council considers reinstatement of the World Heritage bid budget for 2026/2027 and noted progress by the City of Adelaide towards the draft Tentative List Submission for the World Heritage Bid for Adelaide and its Rural Settlement Landscapes
- Received a presentation on the design for the Botanic Creek Rehabilitation project
- Received an external presentation from the South Australian Motor Sport Board on the 2026 bp Adelaide Grand Final and Associated Motor Sport Event and authorised the Presiding Member to write to the Minister for Planning and the Chief Executive Officer of the South Australian Motor Sport Board with their feedback
- Received a presentation from the Adelaide Equestrian Festival regarding a proposed water jump feature in Victoria Park / Pakapakanthe (Park 16), which was subsequently endorsed by Council
- Completed the installation of Key Biodiversity Area site markers across all seven Key Biodiversity Areas.
- Received a presentation from the City of Adelaide on the broad program of work and activities being undertaken across the City of Adelaide in response to potential drought conditions in the Adelaide Park Lands
- Carried out a Cultural Burn in Victoria Park / Pakapakanthe (Park 16) in partnership with the Kurna Group of the Firesticks Alliance and the Kurna community, demonstrating the application of cultural land management practices.
- Undertook a Tree and Landscape Site Tour in Victoria Park / Pakapakanthe (Park 16), King Rodney Park / Ityamai-itpina (Park 15), and Rymill Park / Murlawirrapurka (Park 14)
- Finalised a submission to Green Adelaide on its Draft Regional Landscape Plan 2026-2031
- Received a presentation from the Director of the Botanic Gardens and State Herbarium of South Australia on the Adelaide Botanic Gardens masterplan.





Project Highlights

Key Biodiversity Area Management Plans (Review and Update)

Kadaltilla received a report on the updated Key Biodiversity Area Management Plan (the Plan). The Plan is an operational management plan developed by the City of Adelaide, guided by the *Adelaide Park Lands Act 2005* (SA), *Adelaide Park Lands Community Land Management Plan* (2023), and the *Adelaide Park Lands Management Strategy – Towards 2036*.

The updated Key Biodiversity Area Management Plan presents the following opportunities:

- Embedding Kaurna cultural land management, including cultural burning, into the management of all seven Key Biodiversity Areas.
- A newly designated seventh Key Biodiversity Area at G S Kingston Park / Wirrarninthe (Park 23), identified as a high-biodiversity value site through the 2024 Adelaide Park Lands comprehensive biodiversity survey.
- 56 new KBA Markers have been installed across the seven KBAs consisting of timber posts with QR codes. The QR code links to information about the Key Biodiversity Area on the City of Adelaide website (pictured below).
- Alignment with the *Biodiversity Act 2025* (SA) and Australia's Strategy for Nature 2024-2030, positioning Adelaide as a leader in urban biodiversity management.
- Improved monitoring and evaluation framework to track progress against biodiversity targets over the 2026-2031 period.



The following activity of Kadaltilla under its Business Plan and Budget is also provided.



Adelaide Park Lands Management Strategy – Towards 2036 was laid before both Houses of Parliament on 21 August 2025



Received a workshop from the City of Adelaide and promoted the Adelaide Park Lands Partnering Opportunities document through Kadaltilla's social media platforms



Appointed Council-nominated representatives to the Board



Held the 2025 Kadaltilla Annual Community Forum on 14 September 2025 at Super Cycle Sunday in Light Square/Wauwi



Held a pop-up Community Forum on 18 September at the Adelaide Botanic Gardens



Convened a Kadaltilla Board meeting at a State Government location (Adelaide Botanic Gardens)



Attended a Cultural Burn in Victoria Park / Pakapakanthi (Park 16)



Undertook a site tour of the Adelaide Botanic Gardens with the Director of the Botanic Gardens and State Herbarium of South Australia



Undertook a Tree and Landscape Site Tour in Victoria Park / Pakapakanthi (Park 16), King Rodney Park / Ityamai-itpina (Park 15), and Rymill Park / Murlawirrapurka (Park 14)



Received an external presentation from the South Australian Motor Sport Board on the 2026 bp Adelaide Grand Final and Associated Motor Sport Event and authorised the Presiding Member to write to the Minister for Planning and the Chief Executive Officer of the South Australian Motor Sport Board with their feedback



Received a presentation from the Adelaide Equestrian Festival regarding a proposed water jump feature in Victoria Park / Pakapakanthi (Park 16), which was subsequently endorsed by Council

Version: 26.6.2025—Act uncommenced	
South Australia	
Biodiversity Act 2025	
An Act to provide for the conservation, restoration and enhancement of biodiversity in the State for the benefit of current and future generations, to make related amendments to various Acts, to repeal the <i>Native Vegetation Act 1991</i> and for other purposes.	
Contents	
Part 1—Preliminary	
1	Short title
2	Commencement
3	Interpretation
4	Interaction with other Acts
5	Act to bind Crown
6	Operation of Act
Part 2—Objects, principles and general duty etc	
7	Objects
8	Principles
9	Acting consistently with State Biodiversity Plan
10	Aboriginal knowledge
11	General duty
Part 3—Administration	
Division 1—General	
12	Delegation by Minister
13	Ministers not to administer Act
Division 2—Statutory bodies	
Subdivision 1—Biodiversity Council	
14	Establishment of Biodiversity Council
15	Composition of Council
16	Functions of Council
Subdivision 2—Clearance Assessment Committee	
17	Establishment of Clearance Assessment Committee
18	Composition of CAC etc
19	Functions of CAC
Subdivision 3—Aboriginal Biodiversity Committee	
20	Establishment of Aboriginal Biodiversity Committee
Published under the <i>Legislation Revision and Publication Act 2002</i>	

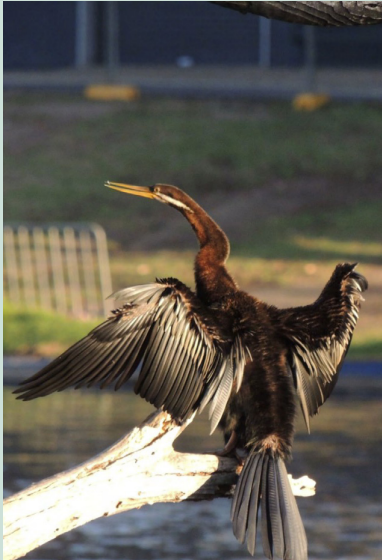
Received a workshop from the Department for Environment and Water on the *Biodiversity Act 2025* (SA)



Received a presentation from the City of Adelaide on the *North Adelaide Public Golf Course Act 2025 (SA)*



Received a presentation from the City of Adelaide on the broad program of work and activities being undertaken across the City of Adelaide in response to potential drought conditions in the Adelaide Park Lands



Received a workshop from the City of Adelaide on the 2025 Biodiversity Survey results



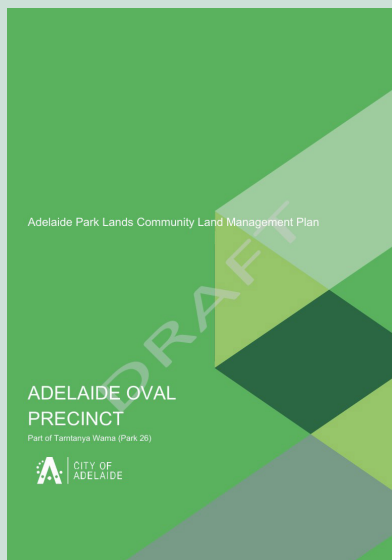
Received a presentation from Adelaide University on the cricket net relocation in Red Gum Park / Karrawirra (Park 12)



Received a presentation from the Chief Executive Officer of Volleyball SA and supported the Site Plan Concept Report for the proposed beach volleyball facility in Bonython Park / Tulya Wardli (Park 27)



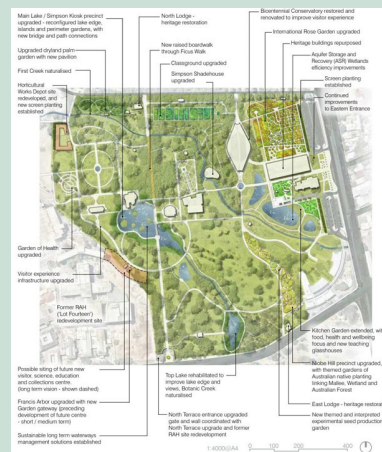
Received a report and presentation from the City of Adelaide on the Adelaide Park Lands Rest Stop Design Guidelines



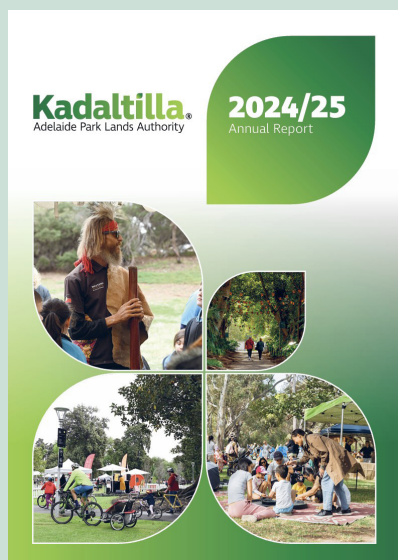
Endorsed the revised Community Land Management Plan for the Adelaide Oval Precinct part of Tarrantanya Wama (Park 26) for public consultation (subject to Council decision)



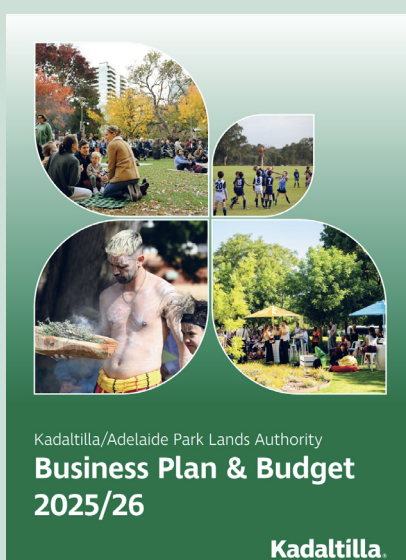
Supported 25 Park Lands Community Lease Agreements across the Adelaide Park Lands



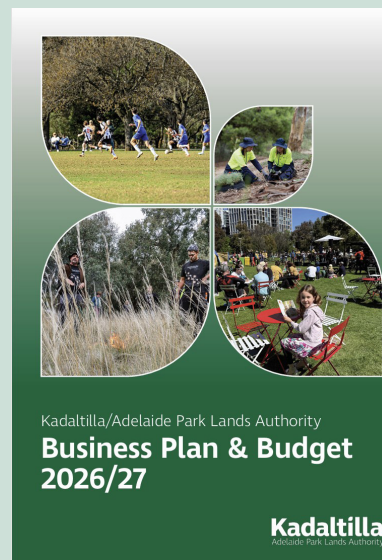
Received a presentation from the Director of the Botanic Gardens and State Herbarium of South Australia on the Adelaide Botanic Gardens masterplan



Finalised Kadaltilla's Annual Report 2024/2025, including a review against the Kadaltilla Strategic Plan 2023-2028



Implementation of Kadaltilla's endorsed Annual Business Plan and Budget 2025/26



Approved the draft 2026/27 Kadaltilla / Adelaide Park Lands Authority Annual Business Plan and Budget



Finalised Kadaltilla's Social Media Strategy and launched an Instagram account, in addition to the existing Facebook and LinkedIn accounts



Commenced a social media Follower Growth Campaign and increased followers by approximately 428% on Instagram, 80% on Facebook and 40% on LinkedIn



Unveiled a new display stand at the City of Adelaide Customer Centre, offering residents, visitors, and staff a space for customers, staff, and the broader community a space to learn more about Kadaltilla and its role





Deliberations by Kadaltilla

Matters affecting the Adelaide Park Lands can be complex in nature.

When deliberating on proposals and policies for the Adelaide Park Lands, Kadaltilla Board Members consider and balance competing interests and reference the principles contained in the *Adelaide Park Lands Act 2005* (SA), and the APLMS, including, in no particular order:

- Meeting the needs of modern-day recreational and sporting activity while minimising built form on the Adelaide Park Lands
- Enhancing the liveability of a growing and diversifying city
- Balancing sporting use, event activity, general recreation needs and access for the general community
- Accommodating biodiversity and other natural values
- Enhancing the landscape amenity of the Adelaide Park Lands
- Ensuring sustainable practices are followed and climate change impacts are minimised and addressed
- Preserving the heritage and integrity of the Adelaide Park Lands and protecting the Values that underpin their National Heritage Listing. .

Meeting Attendance Summary

Kadaltilla held ten meetings between 1 July 2025 and 30 June 2026, comprising of ten ordinary meetings and no special meetings. Attendances at meetings was recorded as follows:

Member	No. Meetings Eligible to Attend	No. Meetings Attended
Lord Mayor Jane Lomax-Smith (Presiding Member)	10	8
Ms Elinor Walker (Deputy Presiding Member)	10	6
Ms Kirsty Bevan	10	9
Mr Warwick Keates	10	7
Councillor Keiran Snape	10	6
Ms Stephanie Johnston	10	5
Mr Ashley Halliday	10	5
Ms Allison Bretones	5	5
Ms Sally Underdown	5	5
Mr Daniel Bennett	5	5
Ms Sarah Russo (Deputy for Ms Stephanie Johnston)	5	5
Ms Mitzi Nam	5	4
Mr Tim Agius	5	4
Ms Justyna Jochym	3	0
Councillor Eleanor Freeman (Deputy for Councillor Keiran Snape)	2	2
Mr Dennis Rigney (Deputy for Ms Mitzi Nam)	0	0
Councillor Henry Davis (Deputy for Councillor Keiran Snape)	0	0
Mr Allan Sumner (Deputy for Mr Tim Agius)	0	0



Performance against the objectives of the Business Plan and Budget 2025/26

Cultural Value

Promote the cultural values of the Adelaide Park Lands including Kurna culture, heritage, and wellbeing

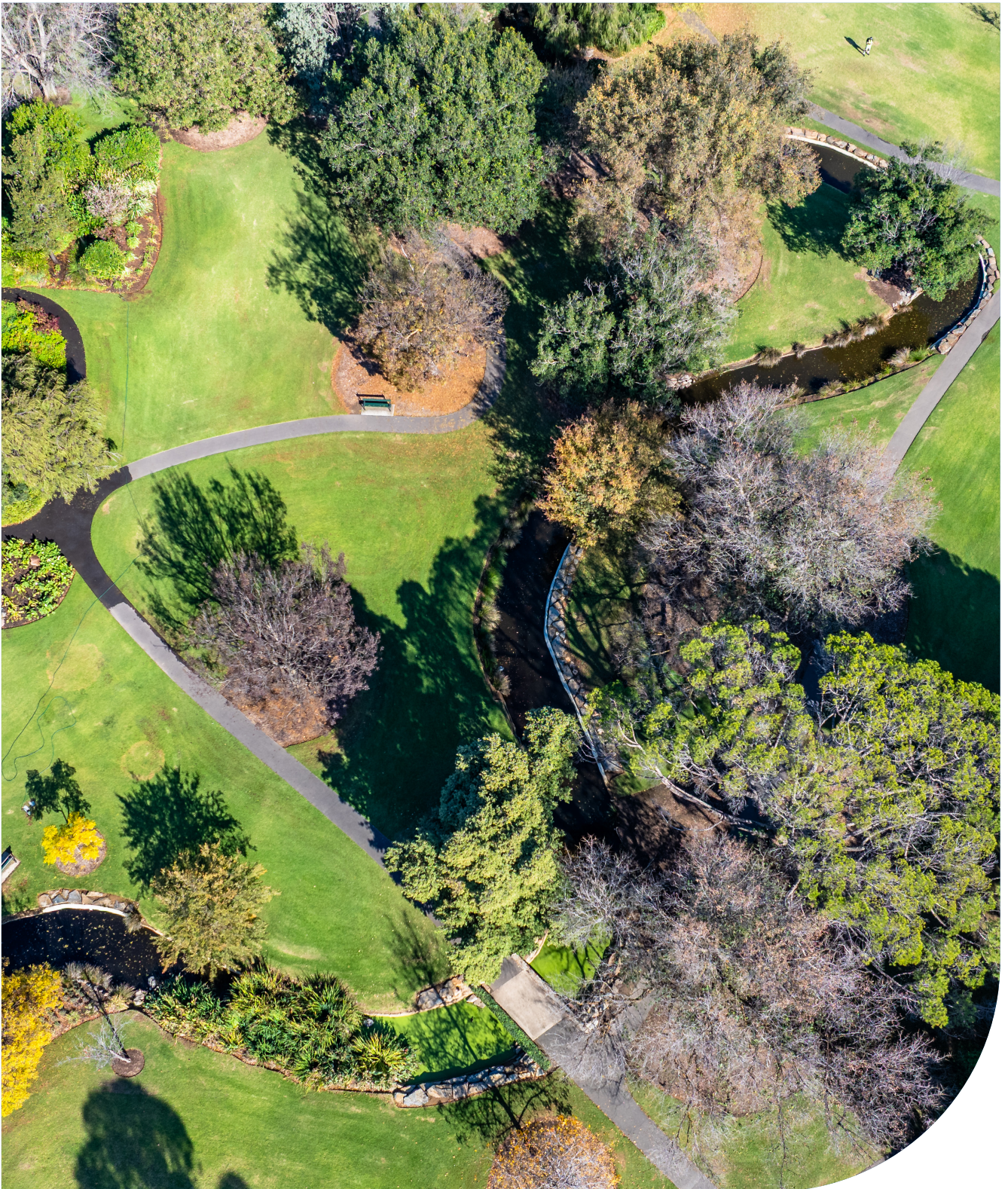
Performance	Performance Measures	Achievements
1.1 Seek Kurna cultural authority in everything we do	Each matter that comes before Kadaltilla considers Kurna culture	Kurna cultural considerations were embedded across all relevant reporting, ensuring cultural authority was clearly and appropriately acknowledged throughout, including recognising engagement with Aboriginal and Torres Strait Islander Peoples under the principles of Free, Prior and Informed Consent for the Tentative List submission for the World Heritage bid for Adelaide and its Rural Settlement Landscapes.
		Board members attended a Cultural Burn in Victoria Park / Pakapakanthi (Park 16) conducted by the City of Adelaide in partnership with the Kurna Fire Team (Firesticks Alliance Indigenous Corp.).
		Kadaltilla's social media channels were used to raise awareness and educate the community about the cultural and environmental benefits of cultural burning.
		'Storytime Sunday' was promoted on Kadaltilla's social media to share the history and significance of Kurna naming in the Adelaide Park Lands.
1.2 Assist with Kurna cultural mapping	Kurna Cultural mapping completed and used to inform Kadaltilla considerations by 2024	Promoted the Kurna Voices Cultural Mapping Tool, developed by the City of Adelaide with project partners, across Kadaltilla's social media platforms.
1.3 Advocate for the featuring of the Adelaide Park Lands in relevant promotional campaigns	Adelaide Park Lands featured in relevant promotional campaigns	Kadaltilla featured the Adelaide Park Lands in paid social media promotional campaigns.
		Drone photography and videography were undertaken to capture updated imagery of the Adelaide Park Lands.
1.4 Champion the development of World Heritage listing nomination	State Government support for World Heritage listing submission by 2026	Received regular reports from the City of Adelaide on the World Heritage Tentative listing submission progress.

Environmental Performance

Maintain and improve climate resilience and the landscape values of the Park Lands

Performance	Performance Measures	Achievements
2.1 Define, protect, and enhance landscape values and design qualities	Landscape values of the Adelaide Park Lands have been defined, Protected and enhanced	Reviewed landscape values in the Adelaide Park Lands Management Strategy – Towards 2036.
		Reviewed landscape values and design quality across a broad range of Park Lands projects and processes.
2.2 Promote ecologically sustainable initiatives and monitor tree canopy cover, biodiversity, and environmental sustainability and design quality	Ecologically sustainable initiatives promoted, and tree canopy cover, biodiversity, and environmental sustainability and design quality have been regularly reviewed	Toured the Adelaide Botanic Gardens and promoted the City of Adelaide's biodiversity initiatives through Kadaltilla's social media platforms
		Discussed the introduction of the <i>Biodiversity Act 2025</i> (SA) and implications for the Adelaide Park Lands.
		Received a workshop from the Department for Environment and Water on the implications of the new <i>Biodiversity Act 2025</i> (SA) for the Adelaide Park Lands.
		Promoted the City of Adelaide's 2025 Biodiversity Survey results on social media.
		Design quality was reviewed through a report and presentation on the Adelaide Park Lands Trail Rest Stops Design Guidelines, which provide a consistent and practical framework for the planning, siting, retrofit and design of rest stops along the Adelaide Park Lands Trail.
2.3 Consider climate resilience in everything we do	Deliver a climate impact assessment of the Adelaide Park Lands	Advanced climate resilience through the draft Kadaltilla Business Plan and Budget 2026/27, with the City of Adelaide to deliver a dedicated project on climate impacts in 2026/27.
2.4 Research the impact of climate change on the Park Lands	Environmental values and trends presented to Kadaltilla	Received a workshop from the City of Adelaide on the results of the 2025 biodiversity monitoring, evaluation and reporting program (2025 Biodiversity Survey), which focused on aquatic fauna found along Karrawirra Pari / River Torrens.
2.5 Increase the accessibility of evidence-based information	Customers are well-informed through regular online Adelaide Park Lands updates	Finalised a Social Media Strategy to ensure a structured, goal-oriented approach to online engagement to keep the community well-informed.
		Launched a Kadaltilla Instagram page on 19 September 2025.
		Continued to deliver regular social media content in line with the Social Media Strategy, maintaining consistent engagement across Kadaltilla's three digital platforms.
		Delivered regular social media content in line with Kadaltilla's Social Media Strategy, maintaining consistent engagement across Kadaltilla's three digital platforms. A Follower Growth Campaign was also launched, driving substantial increases in followership — approximately 428% on Instagram, 80% on Facebook and 40% on LinkedIn.

2.6 Improved Irrigation and Water Management across the Park Lands	Reduction in use of bore water and increase in use of recycled water	The City of Adelaide presented an outline of the broad program of work and activities being undertaken in response to potential drought conditions in the Adelaide Park Lands, including infrastructure, asset management, security of and alternative water sources, systems of water irrigation, and tree species selection for resilience
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Management and Protection

Treat the Park Lands holistically with an adaptive future focused approach

Performance	Performance Measures	Achievements
3.1 Monitor delivery of priority projects in the Adelaide Park Lands Management Strategy	Adelaide Park Lands Management Strategy priority projects implemented	On 21 August 2025, the Adelaide Park Lands Management Strategy – Towards 2036 was laid before both Houses of Parliament.
		Workshopped the new digital strategic project tracking tool, which will be regularly updated to reflect progress on priority projects, in line with the digital Adelaide Park Lands Management Strategy (APLMS).
		Promoted the digital Adelaide Park Lands Management Strategy (APLMS) Strategic Project Tracker across Kadaltilla's social media platforms.
3.2 Advocate for and establish Funding Mechanisms to support delivery of the Adelaide Park Lands Management Strategy	Funding secured for priority projects in the Adelaide Park Lands Management Strategy	Received a workshop from the City of Adelaide on the Adelaide Park Lands Partnering Opportunities document.
		Received printed copies of the Adelaide Park Lands Partnering Opportunities document and supporting handouts to assist Board Members with external funding discussions.
		Promoted the Adelaide Park Lands Partnering Opportunities document through Kadaltilla's social media platforms
3.3 Review State Government Management Plans	Advice provided to the State Government for the preparation of management plans for areas of Adelaide Park Lands controlled by State Government	Received a presentation from the Director of the Botanic Gardens and State Herbarium of South Australia on the Adelaide Botanic Gardens masterplan on 18 September 2025.
3.4 Advocate for progression of State Heritage Listing by the State Government	State Heritage listing progressed by the State Government	Advocated for the progression of State Heritage Listing for the Adelaide Park Lands with ongoing positive discussions with Heritage SA.
		Sent a letter to the Hon Lucy Hood MP, then South Australian Minister for Climate, Environment and Water, fulfilling the undertaking made on 18 September 2025 to proactively engage on the Tentative List submission for the World Heritage Bid for Adelaide and its Rural Settlement Landscapes.
3.5 Assess the landscape value of the Adelaide Park Lands including economic, environmental and cultural significance	Board Members are well informed	Undertook site tours to ensure Board Members are well informed about the Adelaide Park Lands.

Expert Advice

Function as the peak advisory body for policy, development, heritage, and management of the Park Lands based on sound data and evidence

Performance	Performance Measures	Achievements
4.1 Provide advice on plans, projects, and policies for the Adelaide Park Lands	Advice of Kadaltilla is endorsed and adopted	Provided advice on plans, projects and policies for the Adelaide Park Lands.
4.2 Engage with City of Adelaide and State Government including input into State Government initiatives	State Government engages with Kadaltilla on State Government initiatives	Engaged with the City of Adelaide and the State Government on various State Government initiatives in the Adelaide Park Lands. Key State Government engagements with Kadaltilla included: • Presentation from the Director of the Botanic Gardens and State Herbarium of South Australia • Received a workshop from the Department for Environment and Water on the Biodiversity Act 2025 (SA) • Finalised a submission to Green Adelaide on its Draft Regional Landscape Plan 2026-2031 • Presentation from the South Australian Motor Sport Board on the 2026 bp Adelaide Grand Final and Associated Motor Sport Event • Requested a briefing from the State Government regarding its MotoGP proposal and potential impacts on the Adelaide Park Lands.
4.3 Review leasing and licensing and event management policies together with other relevant Park Lands use policies	Kadaltilla makes policy submissions on State and Local Government matters where deemed necessary	Workshopped the City of Adelaide's Park Lands Leasing and Licensing Policy. Discussed the confidential results of Park Lands Commercial Expressions of Interest for Victoria Park / Pakapakanthi (Park 16). . Supported the Lease Agreements for the West Adelaide Soccer Club in Mary Lee Park / Tulya Wardli (Park 27B), and Blackfriars Priory School in Denise Norton Park / Pardipardinyilla (Park 2). Discussed (in confidence) an exemption from the Expressions of Interest process for Adelaide TreeClimb for the lease at Blue Gum Park / Kurangga (Park 20). Commercial Park Lands Lease Agreements at The Bookmakers and Endorsed the Victoria Park Kiosk within Victoria Park / Pakapakanthi (Park 16). Supported the relocation of the existing cricket nets within Red Gum Park / Karrawirra (Park 12).

Performance	Performance Measures	Achievements
		The concept design for a new water jump feature in Victoria Park / Pakapakanthi, for use annually by the Adelaide Equestrian Festival, was supported. Discussed the Bonython Park / Tulya Wardli (Park 27) Kiosk Expression of Interest Outcomes (in confidence).
4.4 Strengthen Kadaltilla's engagement with City of Adelaide, State Government, and adjoining Councils	The City of Adelaide, State Government, and adjoining Councils actively engage with Kadaltilla	Ongoing active engagement between the City of Adelaide, State Government, and adjoining Councils. Council and State Government representatives regularly participated in Kadaltilla activities, including the Annual Community Forum, Adelaide Park Lands Site Tours, and Board Meetings.
4.5 Increase the profile of the Kadaltilla Board	The public is aware and informed of business of Kadaltilla	Finalised Kadaltilla's Social Media Strategy and launched an Instagram account. Informed the community about the Board's activities and initiatives, providing insights into ongoing projects, strategic priorities, and opportunities for community engagement through Kadaltilla's social media platforms.



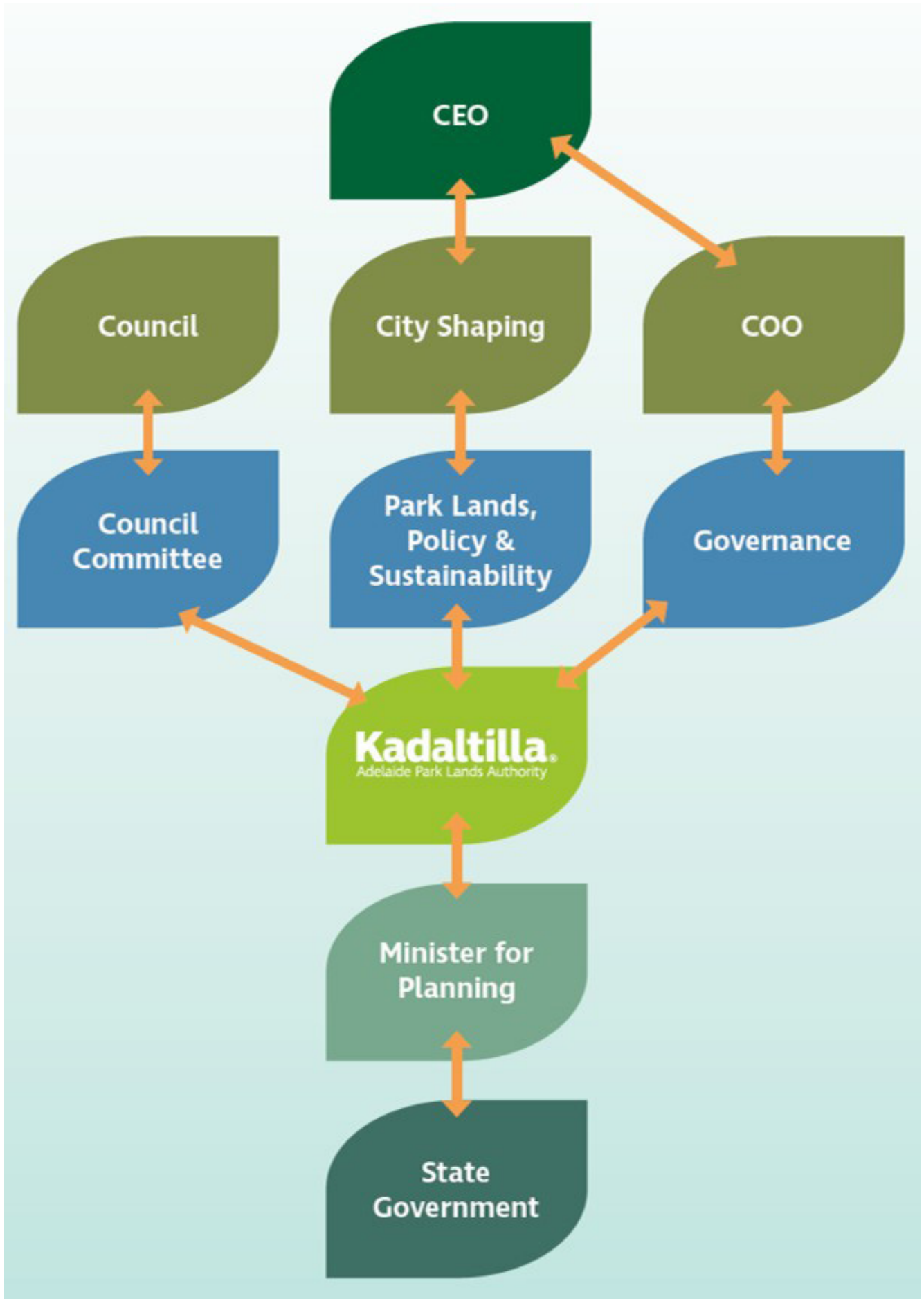
Governance

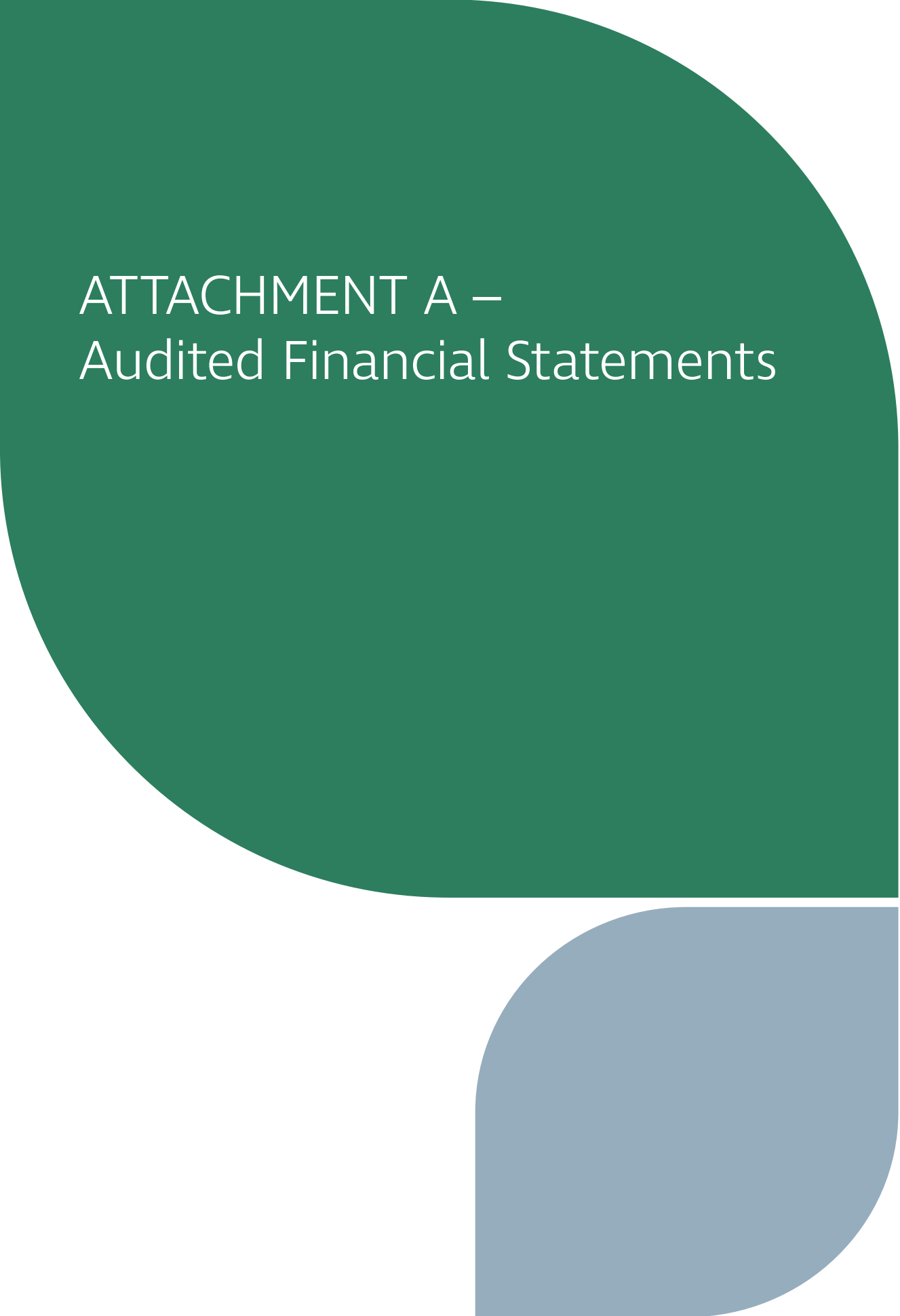
The City of Adelaide governance support enables Kadaltilla to meet legislative requirements and obligations arising from its Charter

Performance Targets	Performance Measures	Achievements
5.1 Maximise utilisation of skills, knowledge and enthusiasm of Kadaltilla through effective meetings that foster dialogue and the development of shared thinking	Appointments to Kadaltilla are based on skills and expertise set out in Part 2, Division 2, Section 6 of the <i>Adelaide Park Lands Act 2005 (SA)</i>	Ten members are appointed to the Board in accordance with the <i>Adelaide Park Lands Act 2005 (SA)</i>
		The current membership meets the requirements set for the City of Adelaide and the Minister to ensure the Board collectively possesses a diverse range of knowledge, skills, and experience across eight key mandatory areas.
		Formal and informal opportunities were provided to share advice and expertise on the Adelaide Park Lands, including through meetings, workshops, and the Kadaltilla portal.
5.2 Develop a high level of knowledge and understanding of the Park Lands amongst Members through regular site visits and briefings	Undertake at least one Park Lands field trip per year to facilitate greater understanding of Park Lands projects, facilities and landscapes	Kadaltilla undertook field trips in September 2025 and April 2026. Sites visited include Victoria Park/ Pakapakanthi (Park 16), King Rodney Park/ Ityamai-itpina (Park 15), Rymill Park/Murlawirrapurka (Park 14) and a guided site tour of Adelaide Botanic Gardens with the Director of the Botanic Gardens and State Herbarium of South Australia.
		On 2 October 2025, Board Members attended a Cultural Burn in Victoria Park / Pakapakanthi (Park 16) undertaken by the City of Adelaide with the support of the Kurna Fire Team (Firesticks Alliance Indigenous Corp.)
5.3 Seek early input into issues relating to the Park Lands to ensure Kadaltilla advice is timely and relevant	Number of submissions reviewed by Kadaltilla	Kadaltilla received 30 reports and 11 presentations throughout the year.
5.4 Monitor developments subsequent to Kadaltilla advice	Assessment of outcome for alignment with Kadaltilla advice	The advice of Kadaltilla is incorporated into Council Committee reports (Committees are comprised of all Council Members).

Performance Targets	Performance Measures	Achievements
5.5 Advocate for the value of Kadaltilla as a proactive, accountable, independent, skills-based Board that advises on Park Lands management and protection	Receive at least two State presentations on Park Lands planning and management related matters per year	Advice provided to the City of Adelaide and the State Government on strategic matters relating to the Adelaide Park Lands.
		Kadaltilla received three State Government presentations throughout the year.
5.6 General purpose accounts are operational	Council's accounting procedures met	General purpose accounts are maintained by the City of Adelaide and Kadaltilla makes appropriate use of available finances provided by Council.
5.7 Annual Business Plan and Budget is in place for Kadaltilla	Business Plan and Budget prepared in accordance with legislative and Charter requirements	Kadaltilla adopted its 2026/27 Business Plan and Budget on 26 February 2026, which is prior to the expiry of the previous Business Plan and Budget in operation.
5.8 Kadaltilla makes appropriate use of available finances provided by Council	Quarterly finance reports adopted and presented to Council	Quarterly Financial Reports are provided through the City of Adelaide's quarterly budget review process.
	Council's external auditor and Audit Committee is satisfied the requirements are met	Kadaltilla's accounts are audited annually by the City of Adelaide's external auditor and Audit and Risk Committee.
	Kadaltilla financial management is in accordance with legislative and Charter requirements	Kadaltilla ensures financial management aligns with all relevant legislative and Charter obligations.
5.9 The Adelaide Park Lands Fund is operational	Monies are received and expended according to the provisions of Kadaltilla's Charter	The Adelaide Park Lands Fund operates and contains \$1,648.
		Monies can be received and expended according to the provisions of Kadaltilla's Charter.
5.10 Kadaltilla's Annual Report is prepared detailing achievement of the aims and objectives of the APLMS, Strategic Plan, and Business Plan and Budget	Kadaltilla's Annual Report is prepared in accordance with legislative and Charter requirements and submitted to Council	The Annual Report for 2024/25 was submitted to the City Finance and Governance Committee on 21 October 2025 and Council on 28 October 2025.
5.11 Kadaltilla is insured according to the requirements of the Local Government Mutual Liability Scheme	The Local Government Mutual Liability Scheme insures Kadaltilla	Kadaltilla maintains insurance coverage in line with the requirements of the Local Government Mutual Liability Scheme.

Governance Structure





ATTACHMENT A – Audited Financial Statements



Kadaltilla

Adelaide Park Lands Authority

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Kadaltilla

Adelaide Park Lands Authority

Progress of the Tentative List Submission for Adelaide and its Rural Settlement Landscapes World Heritage Bid

**Thursday, 27 August 2026
Board Meeting**

Author: Sarah Gilmour,
Associate Director Park
Lands, Policy & Sustainability

Public

Purpose

The purpose of this report is to provide an update on the progress of the Tentative List Submission for the World Heritage Bid for Adelaide and its Rural Settlement Landscapes (Tentative List Submission). The remaining tasks required prior to submission to the State Government are to:

- Receive Consent in line with the UNESCO Free, Prior and Informed Consent (FPIC) requirements, to lodge the Tentative List Submission from the Traditional Owners whose lands may form part of the World Heritage property once listed.

A summary of FPIC was provided to the Kadaltilla at its 27 March 2025 meeting. Since the last progress report on 24 June 2025, the Administration has:

- Revised the public website with information about the World Heritage Bid and Tentative List Submission ([Link 1](#)).
- With continued support from SA Native Title Services (SANTS) and Indigenous 2 Indigenous Development Global (i2i), scheduled and/or met with Traditional Owner groups to seek consent to progress the Tentative List Submission.
- Incorporated the portions of the Tentative List Submission relating to Aboriginal and Torres Strait Islander history.
- Developed an updated timeline, including plans for advocacy to the Adelaide Economic Development Agency and State Government in accordance with Kadaltilla's resolution on 27 May 2026.
- Substantially progressed FPIC for the Tentative List Submission with the seven Traditional Owner groups.

Additional background and progress toward the Tentative List Submission was provided on 22 May 2025, 28 August 2025, 18 September 2025, 27 November 2025, 26 February 2026, and 24 June 2026 ([Link 2](#)).

Recommendation

That the Kadaltilla / Adelaide Park Lands Authority:

1. Receives the report as contained in Item 5.4 on the Agenda for the meeting of the Board of Kadaltilla / Adelaide Park Lands Authority held on 27 August 2026.

Implications

Adelaide Park Lands Management Strategy – Towards 2036	Adelaide Park Lands Management Strategy - Towards 2036 Priority: UNESCO World Heritage Bid Recognised as one of the most complete examples of nineteenth-century colonial planning, achieving UNESCO World Heritage status for the Adelaide Park Lands and City Layout would bring international recognition and attention to our region, be a source of local, state and national pride, and boost optimism and investment. Strategy 3.21 Progress World Heritage Listing of the Adelaide Park Lands and City Layout.
2023-2028 Strategic Plan	Kadaltilla / Adelaide Park Lands Authority 2023-2028 Strategic Plan Strategic Plan Alignment – Cultural Value Objective 1.4 Champion the development of a World Heritage listing nomination. Initiative 1.4 Regularly review World Heritage listing submission progress. Measure of Success 1.4 State Government support for World Heritage listing submission by 2026.
City of Adelaide Strategies	Achieving World Heritage listing for the Adelaide Park Lands and City Layout aligns with the City of Adelaide Strategic Plan 2024-2028, Kadaltilla Strategic Plan 2023-2028, the Heritage Strategy 2021-2036 and the Adelaide Park Lands National Heritage Management Plan. It progresses commitments in the City of Adelaide's Stretch Reconciliation Action Plan 2024 2027.
Policy	Not as a result of this report
Consultation	The City of Adelaide has been working with the State Government, other local governments, the Federal Government and Kadaltilla for several years. Following a Council decision on 12 March 2024, the City of Adelaide elected to lead and fund the preparation of a Tentative List Submission. Work has substantially progressed on Aboriginal engagement and FPIC processes with the support of SA Native Title Services (SANTS) and participation by Traditional Owners.
Resource	Not as a result of this report
Risk / Legal / Legislative	The World Heritage listing process is contingent on South Australian Government endorsement, Traditional Owner consent through the FPIC process, and ongoing funding by the City of Adelaide and/or other combined Bid stakeholders. The State Government through the Minister for Planning, copied to the Premier of South Australia, advised in correspondence dated 30 May 2026 to the Australian Garden History Society of ongoing support for the World Heritage Bid project. This correspondence was circulated to Board Members. In the circumstance that Traditional Owners do not consent, a Tentative Listing Submission will not be accepted by the Australian Government (or UNESCO) for consideration.
Design	The World Heritage Listing supports the principles of good design, including: - Context – Good design is contextual because it responds to the surrounding environment and contributes to the existing quality and future character of a place. - Value – Good design adds value by creating desirable places that promote community and local investment and enhance social and cultural value. The National Heritage Management Plan (NHMP) for the Adelaide Park Lands and City Layout includes a policy of pursuing World Heritage Listing for the Adelaide Park Lands and City Layout as a place of outstanding universal value.
Opportunities	Opportunities created through World Heritage Listing are expected to include: - Improved understanding and recognition of the significance of Adelaide and its rural settlement landscapes. - Global understanding of 'systematic colonisation' and Australia's First Nations peoples.

	• Global profile and international-level economic development, including cultural tourism business and international investment attraction. • Creating a shared narrative about First Nations culture and history that aligns with colonial settlement. • Greater levels of protection for the Adelaide Park Lands and City Layout, and its rural settlements, guided by 'sympathetic development'.
City of Adelaide Budget Allocation	Administration is working to finalise project deliverables for the Tentative List Submission process through existing resources and other funding sources (see below).
Capital Infrastructure Projects	Not as a result of this report
Life of Project, Service, Initiative or (Expectancy of) Asset	Not as a result of this report
Ongoing Costs (eg maintenance cost)	Not as a result of this report
Other Funding Sources	In July 2026, the former Mount Lofty Ranges Consortium transferred \$60,000 to the City of Adelaide, being the remaining funding from a fund set up by the Consortium to contribute to the ongoing development of the World Heritage Bid. In August 2025, the City of Adelaide was successful in securing a grant of \$167,710 under the Federal Government's First Nations Heritage Grants Program Round 2 for a project to update the National Heritage Values of the Adelaide Park Lands and City Layout to include Kaurna Heritage Values. This project has commenced and is programmed for completion in 2026/27. Once complete, this work will inform the World Heritage Bid (post Tentative List Submission) and strengthen National Heritage protections for Aboriginal and Torres Strait Islander heritage.

Discussion

Purpose

1. The purpose of this report is to provide an update on the progress of the Tentative List Submission for the World Heritage Bid for Adelaide and its Rural Settlement Landscapes (Tentative List Submission).
2. The remaining tasks required prior to submission to the State Government are to:
 - 2.1. Receive Consent to lodge the Tentative List Submission from five of the seven Traditional Owners whose lands may form part of the World Heritage property once listed, in line with the FPIC requirements of UNESCO.

Aboriginal Stakeholder Engagement

3. Administration has continued to work with SA Native Title Services (SANTS) and Indigenous 2 Indigenous Development Global (i2i) to facilitate engagement with Traditional Owner groups, including:
 - 3.1. Kurna Yerta Aboriginal Corporation
 - 3.2. First Peoples of the River Murray and Mallee #2 / Mid Murray Aboriginal Corporation
 - 3.3. Ngadjuri Nation Aboriginal Corporation
 - 3.4. Ngarrindjeri Aboriginal Corporation
 - 3.5. Narunga Nation Aboriginal Corporation
 - 3.6. Peramangk Aboriginal Corporation
 - 3.7. River Murray and Mallee Aboriginal Corporation.
4. Significant progress has been made to date. The project team had attended board meetings of five of the Traditional Owner groups, with the remaining groups' board meetings being scheduled.
5. Administration, with support of SANTS and i2i, will continue to progress discussions the Traditional Owner Groups in accordance with the FPIC Governance and Engagement Plan developed through earlier workshops with Traditional Owner groups.

Tentative List Submission

6. The Tentative List Submission document is being updated (for completion in August 2026) by World Heritage consultants Duncan Marshall AM and Dr Jane Lennon AM following research work completed in 2025/26, and to incorporate the outcomes of Traditional Owner engagement. The current draft includes:
 - 6.1. The broad range of themes that will be further evaluated and developed in the Preliminary Assessment phase of the project, and in collaboration with stakeholders and peer reviewers.
 - 6.2. Updated information relating to Aboriginal and Torres Strait Islander history informed by the work undertaken in 2025/26 with Traditional Owner groups.
7. Administration has confirmed, and is collating the various attachments requested by Australia's World Heritage Branch in the Commonwealth Department of Climate Change, Energy, the Environment and Water (DCCEE), including:
 - 7.1. Summary of the consultation that has occurred.
 - 7.2. Signed letters of consent or evidence of support by affected persons and key stakeholders.
 - 7.3. Evidence of FPIC/support for Tentative Listing from Traditional Owners.
 - 7.4. Maps of the area being put forward for listing.
 - 7.5. Photographs of the place, which show the main elements of Outstanding Universal Value being proposed.
8. Developed an updated timeline, including plans for advocacy to the Adelaide Economic Development Agency and State Government in accordance with Kadaltilla's resolution on 27 May 2026 ([Link 3](#)).

Aligned Activity

9. Finalise the Aboriginal engagement for the Tentative List Submission, seeking consent from five of the seven remaining Traditional Owners:
 - 9.1. Noting several of the Traditional Owners do not have established governance processes the aim is to have a decision from all seven groups by the end of Quarter 1, 2026/27.

- 9.2. FPIC is contingent on agreement by all participating Traditional Owner groups and then their Consent.
- 9.3. This timeframe will continue to be monitored and revised in line with the FPIC process.
- 10. Continue to develop the marketing, communications and activation strategies and action plans for the World Heritage Bid in collaboration with stakeholders, including Adelaide Economic Development Agency, History Trust SA, Adelaide University, LGA partners, State and Federal Government and others.

Next Steps

- 11. Finalise the Aboriginal engagement for the Tentative List Submission, seeking Consent from the remaining Traditional Owners.
- 12. Seek Council endorsement to submit the finalised Tentative List Submission to the State Government.
- 13. Finalise the marketing, communications and activation strategies and action plans for the World Heritage Bid.

Data and Supporting Information

Link 1 – [City of Adelaide World Heritage Bid webpage](#)

Link 2 – [Agenda - Kadaltilla/Adelaide Park Lands Authority Meeting – 24 June 2026](#)

Link 3 – [Updated Project Timeline](#)

Attachments

Nil

- END OF REPORT -